



Annual Report & Audited Financial Statements 2024-25

Acknowledgments

The Tiwi Islands Regional Council (TIRC) respectfully acknowledges the Traditional Owners and Custodians of Country, and recognise their continuing connection to land, waters and community. We pay our respects to the people, the culture and to Elders past, present and future.



Milikapiti Community

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Acronyms

ARMC - Audit and Risk Management Committee

CEO - Chief Executive Officer

FY - Financial Year

HR - Human Resources

IT - Information Technology

ICT - Information and Communications Technology

JSA - Job Safety Analysis

LGANT - Local Government Association of the Northern Territory

MOU - Memorandum of Understanding

SLA - Service Level Agreement

TIRC - Tiwi Islands Regional Council

WHS - Workplace Health and Safety



Pirlangimpi Community

Message from the Mayor



Awana

Greetings to the Residents and Stakeholders of the Tiwi Islands, I am proud to present the Tiwi Islands Regional Council Annual Report for 2024–25, a year that has marked change, progress and fresh opportunity for our communities.

Our focus has been clear – to build a stronger, more resilient Tiwi Islands. Financial stability has been maintained, and we continue to invest in services and projects that matter most to our people.

This year was also a time of transition. I want to recognise the outstanding contribution of our former CEO, Gina McPharlin, who brought energy and direction to the Council and set a standard we now build upon. With Acting CEO Bill Toy providing steady leadership, we have pushed forward with confidence, ensuring that progress has not paused but accelerated.

Our priorities are sharper than ever: creating meaningful jobs for Tiwi people, strengthening our workforce, and making sure local voices guide local decisions. By working hand-in-hand with government and community partners, we are delivering real outcomes – from better services to long-term opportunities that support our families and culture.

The year ahead will be about driving growth, empowering our young people, and making the Tiwi Islands a place of strength and opportunity for generations to come.

Thank you to all who continue to walk alongside us on this journey.

Lynette De Santis

Mayor

Message from the CEO



I am pleased to present the 2024–25 Annual Report and Financial Statements for the Tiwi Islands Regional Council. This report reflects a Council determined to step into the future with clarity, confidence and purpose.

This year has tested us, but it has also shown our strength. We have focused on delivering essential services, improving governance, and creating new opportunities for Tiwi people. Every decision has been guided by accountability and the belief that local people deserve the best from their Council.

I want to acknowledge the leadership of our former CEO, Gina McPharlin. Her vision and commitment laid the groundwork for many of the initiatives we are carrying forward today. It is thanks to her drive and dedication that the Council is in a position of strength as we set new priorities.

Looking ahead, our focus is bold and ambitious:

- Building sustainable employment pathways for Tiwi people.
- Strengthening financial and service delivery systems.
- Expanding partnerships that bring real investment to the Tiwi islands.
- Supporting communities to be strong, safe and resilient.

None of this is possible without the commitment of the staff, councillors, Mayor, and community partners. Their dedication and collaboration are the backbone of our progress.

With these foundations in place, I am confident we are entering a new chapter – one defined by growth, opportunity, and a stronger future for the Tiwi Islands.

Bill Toy

Acting Chief Executive Officer

About the Tiwi Islands Regional Council

The Tiwi Islands Regional Council (TIRC) has offices in the following locations:

- Wurrumiyanga
- Pirlangimpi
- Milikapiti
- Darwin

When requesting a response from TIRC or its representatives, please include your name, phone number, postal and email address so that we can get back to you accordingly. The contact details for TIRC and its respective offices are listed on the table below.

Website	www.tiwiislands.nt.gov.au
Email	reception@tiwiislands.nt.gov.au
Postal Address	PO Box 38026, Winnellie NT 0822
Darwin	08 7929 2602
Wurrumiyanga	08 8970 9500
Pirlangimpi	08 8970 9600
Milikapiti	08 8939 4333

Corporate documents are published on the Council website www.tiwiislands.nt.gov.au in compliance with the Local Government Act 2019 (NT). Documents on the TIRC website offer important information about TIRC local government plans and services and include but are not limited to:

- Regional Council Plans and Budgets
- Annual Reports and Audited Financial Statements
- Information about TIRC fees and charges
- Council meeting dates, minutes and agendas, including Ordinary Council Meetings and Local Authorities

Our Region



The Tiwi Islands Regional Council (TIRC) is the Australian local government representative body that covers Bathurst and Melville Islands.

TIRC delivers local government services and community programs to a population of 2,744 (ABS, 2024).

Tiwi people have maintained an unbroken connection to the land for tens of thousands of years and have been separated from the Australian mainland since the last ice age approximately 11,000 years ago. This isolation has produced a unique culture, defined by a singular language, complex kinship system, and connections to country, totemic relationships to animals and distinct dance and artistic styles.

Tiwi Islands Regional Council



Our Councillors

Bathurst Island Ward



Councillor
Jennifer Clancy



Councillor
Francis Xavier Kurrupuwu



Councillor
John Ross Pilakui



Councillor
Stanley Tipiloura



Councillor
Luke Tipuamantumirri



Deputy Mayor
Leslie Tungatulum

Milikapiti Ward



Mayor
Lynette De Santis



Councillor
Pius Tipungwuti



Councillor
Jeffrey S Ullungura

Pirlangimpi Ward



Councillor
Therese (Wokay) Bourke



Councillor
Joseph Gideon Pangiraminni



Councillor
Deanne Rioli

Councillor Portfolios

Directorate	Wurrumiyanga	Pirlangimpi	Milikapiti
Infrastructure and Asset Services			
Fleet & Trade	Jennifer Clancy	Deanne Rioli	Pius Tipungwuti
Civil Works	Jennifer Clancy	Deanne Rioli	Pius Tipungwuti
Town Services & Outstations	Stanley Tipiloura	Joseph Pangaraminni	Lynette De Santis
Homelands	Leslie Tungatulum	Joseph Pangaraminni	Lynette De Santis
Community Development and Services			
Sport & Rec and Libraries	Vacant	Joseph Pangaraminni	Jeffery Ullungara
Youth & Community	Luke Tipuamantimirri	Joseph Pangaraminni	Jeffery Ullungara
Community Safety	Jennifer Clancy	Joseph Pangaraminni	Lynette De Santis
Corporate and Finance Services			
Finance	Leslie Tungatulum	Therese (Wokay) Bourke	Lynette De Santis
ICT & Systems	Leslie Tungatulum	Therese (Wokay) Bourke	Lynette De Santis
Human Resources	Leslie Tungatulum	Therese (Wokay) Bourke	Lynette De Santis
Governance & Compliance	Leslie Tungatulum	Therese (Wokay) Bourke	Lynette De Santis

Local Authorities

Local Authorities are a forum where community issues, concerns, ideas and projects can be raised and communicated to the Council. They play an important role as a two-way feedback mechanism between the Council and the community. Members represent the four skin groups of the Tiwi Islands and provide a link to cultural authority in our local decision making.

Our three largest communities, Wurrumiyanga, Pirlangimpi and Milikapiti are represented by local authorities. Each group meets quarterly to discuss community priorities for Council consideration.

The current membership of Tiwi Local Authorities is listed below:

Local Authorities: Wurrumiyanga		
Member	Councillor/Ordinary Member	Representative Group
Richard Tungatulum	Chairperson	Miyartuwi (Pandanus)
Wayne Pilakui	Ordinary Member	Miyartuwi (Pandanus)
Annunciata Pupangamirri	Ordinary Member	Takaringuwi (Mullet)
Bonaventure Timaepatua	Ordinary Member	Takaringuwi (Mullet)
Bradley Tipiloura	Ordinary Member	Lorrula (Rock)
Ronald Joseph Tipungwuti	Ordinary Member	Lorrula (Rock)
Savio Timaepatua	Ordinary Member	Warntarringuwi (Sun)
Marie Francis Tipiloura	Ordinary Member	Warntarringuwi (Sun)
Miriam Agatha Tipungwuti	Ordinary Member	Wurankuwu
VACANT	Ordinary Member	Non-Skin

Local Authorities: Pirlangimpi

Member	Councillor/Ordinary Member	Representative Group
Andrew Warrior	Chairperson	Non-Skin
Margaret Tipungwuti	Ordinary Member	Warntarringuwi (Sun)
Andrew Orsto	Ordinary Member	Warntarringuwi (Sun)
Carol Maria Puruntatameri	Ordinary Member	Miyartuwi (Pandanus)
Edward Yunupingu	Ordinary Member	Miyartuwi (Pandanus)
Noel Galarla	Ordinary Member	Takaringuwi (Mullet)
Thecla Puruntatameri	Ordinary Member	Takaringuwi (Mullet)
Rebekah Yunupingu	Ordinary Member	Lorrula (Rock)
Bernard Pangiraminni	Ordinary Member	Lorrula (Rock)

Local Authorities: Milikapiti

Member	Councillor/Ordinary Member	Representative Group
Thomas Puruntatameri	Chairperson	Miyartuwi (Pandanus)
Patrick Puruntatameri	Ordinary Member	Miyartuwi (Pandanus)
Loretta Cook	Ordinary Member	Lorrula (Rock)
Roy Farmer	Ordinary Member	Lorrula (Rock)
Trevor Wilson	Ordinary Member	Warntarringuwi (Sun)
Edwina Moreen	Ordinary Member	Warntarringuwi (Sun)
Christine Joran	Ordinary Member	Takaringuwi (Mullet)
<i>Vacant</i>	<i>Ordinary Member</i>	<i>Takaringuwi (Mullet)</i>
Jed Leech	Ordinary Member	Non-Skin

Audit and Risk Management Committee

The Tiwi Islands Regional Council Audit and Risk Management Committee was established in March 2016 in order to ensure that effective internal control and risk management frameworks exists across Council operations and as a way to facilitate best practice corporate governance.

Scope

The scope of the Audit and Risk Management Committee includes, but is not limited to the following:

- Oversight of compliance with statutory responsibilities and Council policies
- Assessment of internal financial accounting and management controls
- Review of risk management strategies and initiatives
- Adequacy of audit scope and coverage
- Monitoring the effectiveness and efficiency of external audits
- Management response and timeliness of action taken to correct audit findings

The Audit and Risk Management Committee is comprised of five members, consisting of three Councillors and two independent external members.

Members

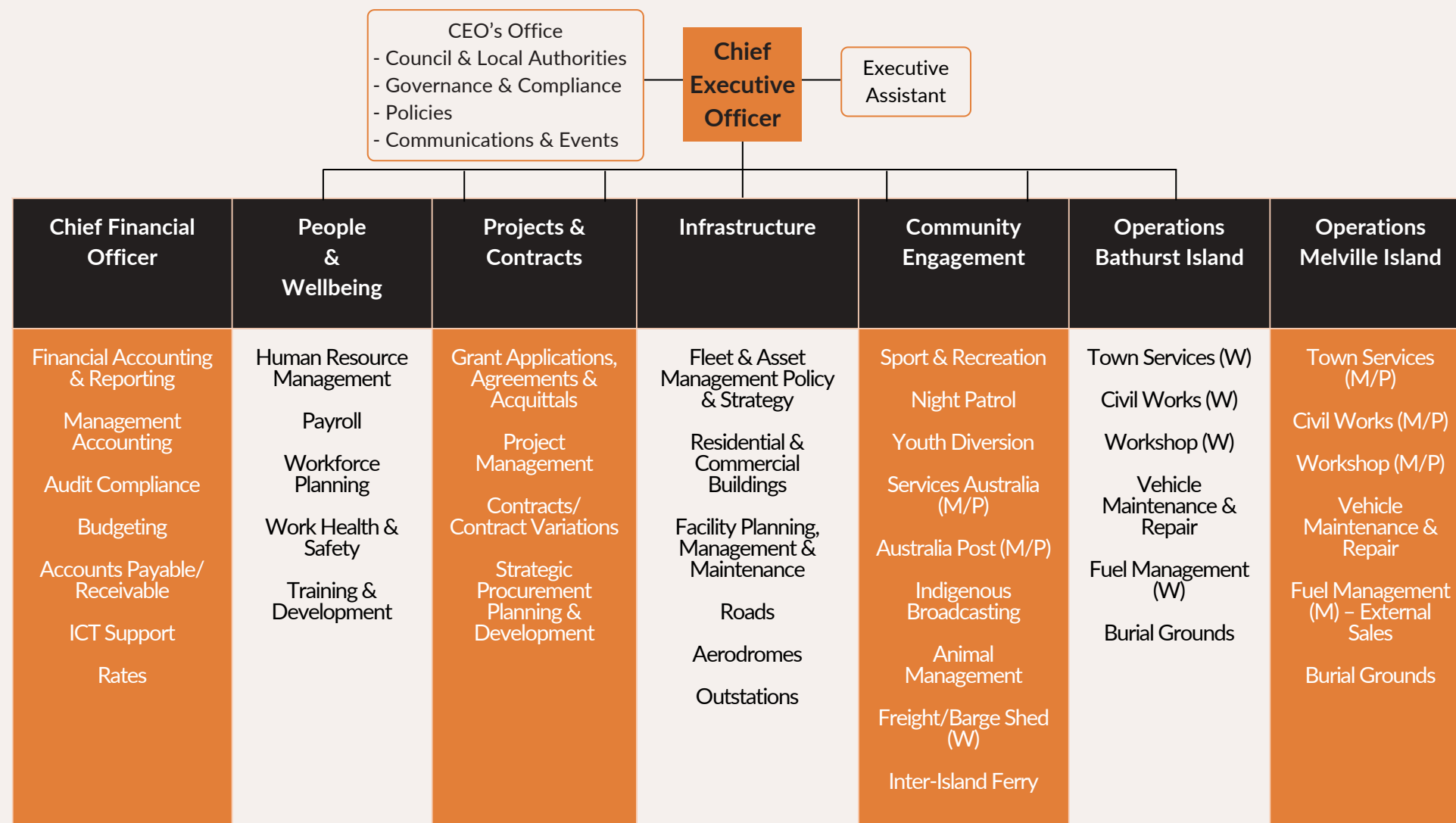
Member	Title
Aswin Kumar	Independent Chairperson
David Blair	External Member
Leslie Tungatulum	Representing Bathurst Island Ward
Therese (Wokay) Bourke	Representing Pirlangimpi Ward
Lynette De Santis	Representing Milikapiti Ward

Meetings

Meeting dates, terms of reference, works plans and responsibilities of Audit and Risk Committee members can be downloaded from the Tiwi Islands Regional Council Website www.tiwiislands.nt.gov.au

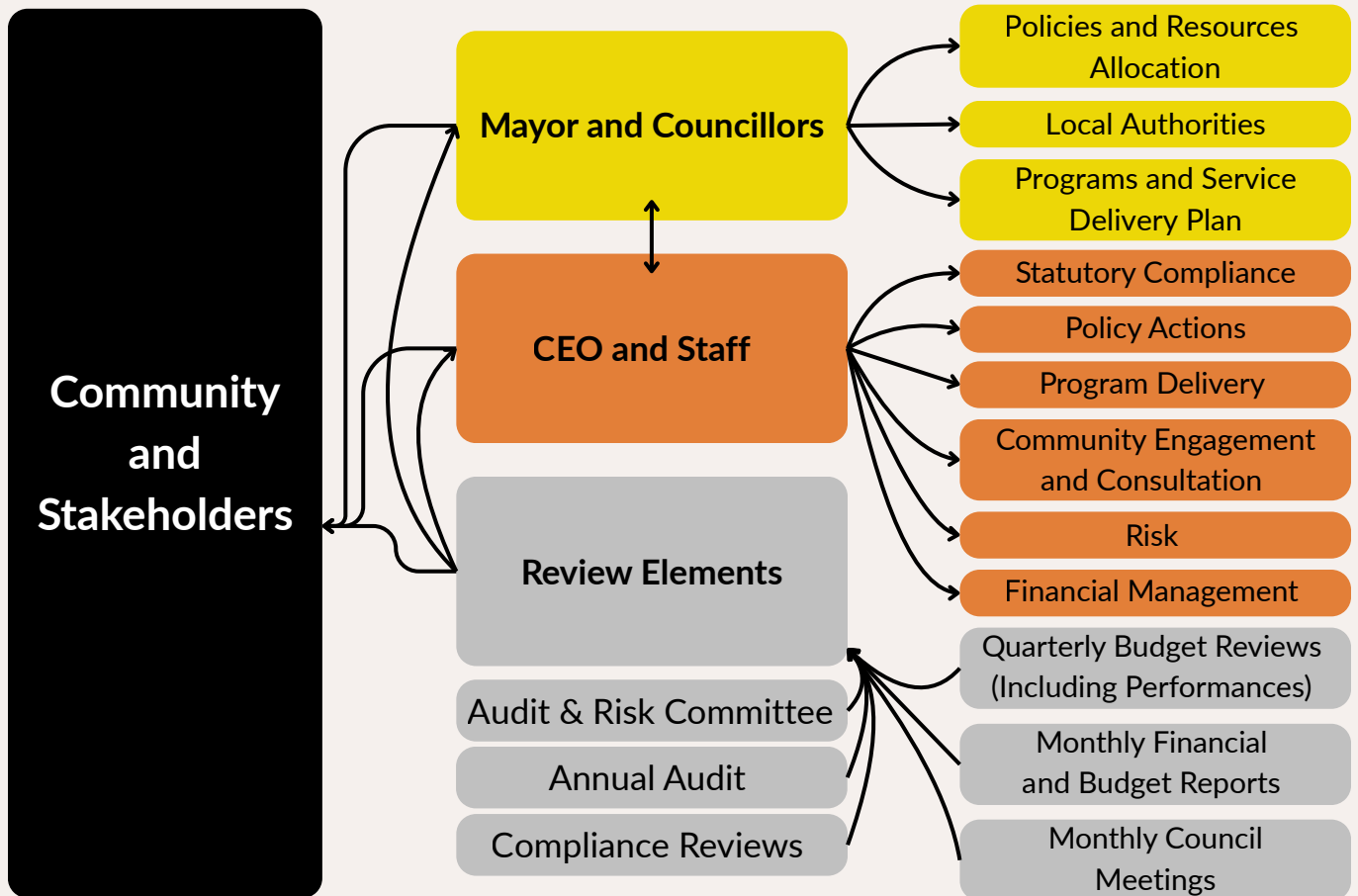
TIRC Corporate Structure

Our corporate structure is outlined below. Tiwi Islands Regional Council reviews this structure regularly to ensure resources are allocated appropriately and to foster collaboration across our organisation.



Governance Model

The governance model shows how different components of the organisation interact with each other and the community to deliver responsive, accountable governance to the Tiwi Islands.



Wurruyiyanga Beach

Finance Report

Finance is responsible for the smooth & sustainable operations of Council through direction, control and administration of the financial activities of the Tiwi Islands Regional Council. Our team provides the Council and senior management accurate financial information to inform strategic planning, budgeting and day-to-day decision making. The finance section functions can be divided into two main areas.

- 1) Financial accounting (all transactional processing including accounts payable, accounts receivable, property and rating) and managing the external audit.
- 2) Management accounting, grants and contracts which includes the provision of monthly financial reports to managers, along with ad hoc and special purpose financial reports required under our grant funding agreements.

The Finance function continues to collaborate closely with Operations to enhance internal efficiency, with a focus on the timely delivery of outstanding tied-funded projects and strengthening the whole-of-Council budgeting process.

A major achievement for the team has been the improvement to compliance and the implementation of more rigorous internal controls and procedures. This has taken significant work by the Chief Executive, senior managers and the entire finance team and we are proud to deliver the end of year financials on time. The finance team also is responsible for ensuring that council operated within the overall budget and is continually working on providing relevant management reports to improve data driven decision making.

Like all Northern Territory Local Governments, the financial sustainability of the Council remains a focus. Finance is committed to work closely with Council, the Senior Executive, and the Northern Territory and Commonwealth governments to create a more financially sustainable Council into the future.



Governance Report

The Local Government Act 2019 provides the legislative basis for the establishment of the Tiwi Islands Regional Council (TIRC). The TIRC structure, strategic direction and performance are underpinned by governance. Governance is a major factor in overall organisational health and sustainability because it:

- Increases accountability
- Increases transparency
- Ensures disclosure
- Requires ethical and responsible actions
- Recognises and manages risk
- Safeguards integrity in reporting.

These factors are necessary for the integrity and credibility of council. Good governance builds confidence and trust. It also assures reliability and sustainability of Council's overall services. Governance also extends to each community supporting Local Authority Members and ensuring ongoing compliance with Northern Territory legislative and regional council policies and procedures.

Elected Members of Council

Section 44 of the Local Government Act 2019 states that the role of Elected Members is to:

- Represent the interests of all residents and ratepayers of the council area
- Provide leadership and guidance
- Facilitate communication between the members of the council's constituency and the council
- Participate in the deliberations of the council and its community activities
- Ensure, as far as practicable, that the council acts honestly, efficiently and appropriately in carrying out its statutory responsibilities.

The Mayor and Elected Members are democratically elected by the community to represent their interests.

Elected members perform their role by:

- Taking part in council meetings, policy development, the setting of strategic directions, decision-making and community engagement
- Overseeing the implementation of the council's strategic objectives and its performance generally
- Approving operating budgets and major capital expenditure
- Ensuring that the council has in place an appropriate risk management framework and setting the risk appetite within which the elected members expect management to operate
- Continually monitoring the effectiveness of the council's governance practices.

Legal Frameworks and Assessments

The Local Government Act 2019 commenced on 1 July 2021 and provides for local government in the Northern Territory.

Requirements of a Regional Plan

Local Government Act 2019

22 Functions of council

1. The functions of a council include the following:
 - a. to plan for the future requirements of its area for local government services;
 - b. to provide services and facilities for the benefit of its area, its residents and visitors;
 - c. to make prudent financial decisions;
 - d. to manage the employment of the CEO;
 - e. to provide for the interests and well-being of individuals and groups within its area;
 - f. to carry out measures to protect its area from natural and other hazards and to mitigate the effects of such hazards;
 - g. to plan and develop council facilities and services in its area in a sustainable way;
 - h. to plan the use of council resources for the benefit of its area;
 - i. other functions assigned to the council under this Act or another Act.
2. The functions of a council may (if the council decides to perform the functions) include the following:
 - a. to promote its area as a location for appropriate industries or commerce or as an attractive tourist destination;
 - b. to establish or support programs that benefit its area.

23 Powers of council

A council may do all things necessary or convenient to be done for, or in relation to, the performance of the council's functions.



Wulawunga



Pirlangimpi



Milikapiti



Wurrumiyaga



Paru



Assessment of Administration and Regulatory Framework

The regulatory and administrative framework that Tiwi Islands Regional Council (TIRC) operates within is set out by the *Local Government Act 2019* and associated regulations, with guidance from the NT government.

The *Local Government Act 2019* legislates the creation and function of local councils in the Northern Territory. All local government areas function under this legislative framework, however, there are significant barriers to sustainable operations and service delivery in remote communities.

These barriers include short term funding grants which fill a gap created by limited-service providers and market failure, which obstruct long term financial planning and sustainability. The imposition of onerous compliance requirements disadvantages remote communities that already struggle to raise revenue through the impracticality of issuing fines and an extremely limited rates base.

TIRC is responsible for enforcing Council by-laws that control particular activities within Tiwi community boundaries at Wurrumiyanga, Pirlangimpi and Milikapiti. These by-laws pertain to littering, animal management and the expected behaviour of Councillors. However, these by-laws can be difficult to enforce in our remote context.

Council understands the important role that administration and reporting measures play in our governance model however seeks recognition of the pressure that they place on regional and remote councils. An absence of financial assistance for administration will contribute towards greater inequality between municipalities and regional councils.

The resources to achieve regulatory compliance are drawn from Council's minimal discretionary funds. With limited funds available Council must often choose between allocating funds to community projects or to achieving regulatory measures.

Our Vision, Mission & Values

Our Vision

“Service for a Tiwi future”

“Najingawula Tiwi ngarra amangijirri ngingawula murrakapuni”

Our Mission

Represent the Tiwi community by:

- Being an advocate to other levels of government
- Facilitating activity in partnership with others
- Deliver services that meet the Tiwi community’s needs
- Provide leadership to the Tiwi community
- Comply with all obligations prescribed by legislation.

Values and Guiding Principles

We accept responsibility for delivering effective services with the authority of the Regional Council for the Tiwi Islands.

RESPECT

We respect ourselves, each other, our staff, Tiwi Culture, our clients and stakeholders so that we can deliver the strongest services possible for the Tiwi Islands.

ETHICS

We demonstrate honesty and integrity in the delivery of services on behalf of the Tiwi Islands Regional Council.

COMMITMENT

We are committed to delivering services and achieving outcomes on behalf of the Tiwi Islands Regional Council for people living on the Tiwi Islands.

LOYALTY

We are loyal in supporting our clients, our staff and stakeholders; trusting in those around us to achieve strong outcomes for the people living on the Tiwi Islands.

TRANSPARENCY

We believe in and practice transparency in all our decisions and in our dealings with the community and all other stakeholders on the Tiwi Islands.

ACCOUNTABILITY

We strive to be fully accountable for all our actions and decisions.

INCLUSION

We try to include all the community and all the stakeholders in the decisions we make which effect the community.

Our Goals

In creating our strategic plan, our Councillors and staff met to determine the overarching goals that drive our service delivery and inform Council plans, actions and behaviours. Our organisational goals are to:

- Provide effective Council services to the Tiwi Communities and other stakeholders.
- Develop and retain employees and emphasise the recruitment of local people.
- Management of finances, assets and infrastructure will be responsible, accountable and transparent.
- Manage resources in an environmentally sustainable manner, respecting country and culture.
- Improve Council operations.
- Communicate in an open, honest and culturally appropriate way.
- Achieve best practice in compliance and governance.
- Facilitate the development of socio-economically responsible opportunities on the Tiwi Islands.

Objectives

Goal 1	Provide effective Council services to the Tiwi Communities and other stakeholders
Objective 1.1	Maintain roads, infrastructure, assets and inter-island ferry
Objective 1.2	Provide regular waste collection and responsible tip management
Objective 1.3	Maintain community infrastructure such as sporting ovals and swimming pools
Objective 1.4	Maintain and clean public spaces
Objective 1.5	Provide essential community services and infrastructure (libraries, post offices, admin offices, childcare, sports & recreation, youth diversion, Centrelink, safety, funerals, cemeteries)
Objective 1.6	Ensure service delivery meets community expectations
Objective 1.7	Contribute to a safer community environment
Objective 1.8	Promote healthy communities and healthy living

Goal 2	Develop and retain employees and emphasise the recruitment of local people
Objective 2.1	Develop and implement work health safety and risk management
Objective 2.2	Encourage best practice management of staff
Objective 2.3	Pay all staff according to Local Government Industry awards and conditions
Objective 2.4	Provide a safe and respectful workplace for all employees
Objective 2.5	Promote professional development through training and mentoring
Objective 2.6	Meet standard recruitment practices in a timely manner

Goal 3	Manage finances, assets and infrastructure in a responsible, accountable and transparent manner
Objective 3.1	Manage and improve Council infrastructure
Objective 3.2	Develop an asset management plan to protect the value and integrity of assets
Objective 3.3	Ensure responsible management of finances
Objective 3.4	Regular reporting to Council, Local Authorities and NT Government
Objective 3.5	Meet regulatory requirements for audits in a timely manner

Goal 4	Manage resources in an environmentally sustainable manner, respecting country and culture
Objective 4.1	Seek Aboriginal Land Trust approval for environmental matters beyond township boundaries and sacred sites
Objective 4.2	Implement best practice waste disposal and management
Objective 4.3	Promote best practice disposal of e-waste and recycling

Goal 5	Improve Council operations
Objective 5.1	Ongoing review of policies and procedures
Objective 5.2	Decentralise operations across the three communities
Objective 5.3	Ongoing review of corporate structure
Objective 5.4	Manage budgets more efficiently and reduce overheads
Objective 5.5	Seek regular community feedback on TIRC services

Goal 6	Communicate in an open, honest and culturally appropriate way
Objective 6.1	Contribute regularly to noticeboards and social media
Objective 6.2	Regularly update the Council website
Objective 6.3	Engage with elders and skin groups, including two-way conversations at Local Authority meetings
Objective 6.4	Provide clear information in accessible ways
Objective 6.5	Conduct and participate in stakeholder meetings

Goal 7	Achieve best practice in compliance and governance
Objective 7.1	Ensure compliance with Local Government Act 2019 and Regulations
Objective 7.2	Ensure compliance with NT Information Act
Objective 7.3	Liaise with Department of Chief Minister and Cabinet
Objective 7.4	Ensure compliance with electronic records management
Objective 7.5	Ensure business units comply with internal/external policies and guidelines



Wulawunga

Goal 8	Facilitate the development of socio-economically responsible opportunities on the Tiwi Islands
Objective 8.1	Participate in Tiwi Partners economic cooperation
Objective 8.2	Support local businesses and service providers
Objective 8.3	Assist in major events that draw tourists
Objective 8.4	Partner with Tiwi enterprises in infrastructure developments

Council Goals, Objectives and Service Delivery Plans

Council Goals, Objectives and Service Delivery Plans outline the ways in which each section of the Council can contribute to achieving the strategic goals of the Council.

Each contains the specific goal, strategy, key deliverance and performance indicators, the department that contributes to and the target dates.

Strategic Outcomes for our Goals, Objectives and Service Delivery Plans are laid out in the following order:

- Governance
- Infrastructure
- Community Safety, Development and Engagement
- Environment
- Economic Development

Strategic Outcome: Governance

Goal	Strategy	Key Deliverables	Key Performance Indicator	Department	Target
1.1 Improve Council Operations	1.1.1 Review of all Council policies and procedures	1.1.1.1 Review of Policy framework	Policy framework is reviewed with timelines and policies are reviewed and assessed against legislative instruments	Governance	Mar-26
1.2 Manage our budgets to work more efficiently and reduce overheads	1.2.1 Budget model is reviewed and refreshed to align with legislative requirements	1.2.1.1 Budget with transparent line-items	Managers have clear line of sight and are managing their respective budgets	Finance	Dec-25
	1.2.2 Deliver unqualified 2024/25 Tiwi Islands Regional Council audited financial statements	1.2.2.1 End of year financials	Unqualified Audit	Finance	Nov-25
1.3 Meet legislative obligations	1.3.1 Deliver the 2024/25 Annual Report	1.3.1.1 2024-25 Annual Report is compliant with legislative requirements and timeframes	Compliant Annual Report	Finance	Nov-25
	1.3.2 Review Strategic Plan – Towards 2020 Vision and Beyond	1.3.2.1 Review Strategic Plan with Councillors	An achievable and well-consulted plan is presented to Council for adoption.	Governance	Apr-26

Strategic Outcome: Infrastructure

Goal	Strategy	Key Deliverables	Key Performance Indicator	Department	Target
2.1 Provide effective Council services to the Tiwi Communities	2.1.1 Council Infrastructure meets community needs	2.1.1.1 Develop and adopt 7 year infrastructure plans for each community	An achievable and well-consulted plan is presented to Council for adoption. Plans are developed with Community Safety and WHS considerations a priority.	Infrastructure	Jun-26
		2.1.1.2 Develop a 3 year Asset Management Plan	Clearly articulated and costed maintenance plans are developed	Infrastructure	Jun-26
		2.1.1.3 Develop a Maintenance Plan for each community	Clearly articulated and costed maintenance plans are developed	Operations (BI) Operations (MI)	Mar-26
		2.1.1.4 Develop an Outstation Maintenance Plan	Clearly articulated and costed maintenance plans are developed	Operations (MI)	Mar-26
		2.1.1.5 Develop a compliant Airport Management Plan	An airport management plan with pathway to compliance is endorsed by Council Regular reporting against the Airport Management Plan to Council	Infrastructure	Dec-25
		2.1.1.7 Develop a road management plan	An achievable and well consulted plan is presented to council for adoption	Infrastructure	Feb-26

Strategic Outcome: Community Safety, Development and Engagement

Goal	Strategy	Key Deliverables	Key Performance Indicator	Department	Target
3.1 Create employment opportunities	3.1.1 We invest in the attraction and retention of key skills within our community	3.1.1.1 Identify and facilitate or participate in key programs that retain and introduce employment or contracting within communities	Development of an Organisational Development Plan	People & Wellbeing	Ongoing
3.2 Develop Work Health and Safety culture	3.2.1 Develop and implement WHS program	3.2.1.1 Develop WHS Safe Work Method Statement	A register and record of Safe Work Method Statements is implemented	People & Wellbeing	Ongoing
		3.2.1.2 Implement 'pre-start' inspections	Inspections are completed and recorded daily	People & Wellbeing	Ongoing
		3.2.1.3 Implement regular WHS inspection program	Inspections are assigned to appropriate officers and carried out as per roster and logged in WHSM System	People & Wellbeing	Ongoing



3.3 Engage with community elders and skin groups including two-way conversations at Local Authority meetings	3.3.1 Ensure Local Authority meetings are well advertised to the community with notice in accordance with legislation	3.3.1.1 Local Authority notices and agendas are distributed in accordance with legislation with copies available on website and at Council offices in hard-copy prior to meetings.	All meetings are notified as per legislation All agendas are published as per legislation (3 days prior)	Governance	Ongoing
	3.3.2 Implement Community 'Yarning' opportunities for feedback	3.3.2.1 Community 'Yarning' sessions are held regularly and attended by community	Gathering of matters from community at 'Yarning' sessions to be referred to Local Authority	Governance	Ongoing
3.4 Contribute to a safer community environment	3.4.1 Develop a Community Safety strategy	3.4.1.1 Develop a Community Safety strategy for each community	An achievable and well-consulted plan is presented to Council for adoption	Community Services	Oct-25
	3.4.2 Develop a Youth Diversion Program	3.4.2.1 Develop a Youth Diversion Program for each community	An achievable and well-consulted plan is presented to Council for adoption	Community Services	Feb-26
	3.4.3 Develop a Sport and Active Recreation Program	3.4.3.1 Develop a Sport and Active Recreation Program for each community	An achievable and well-consulted plan is presented to Council for adoption	Community Services	Mar-26

Strategic Outcome: Environment

Goal	Strategy	Key Deliverables	Key Performance Indicator	Department	Target
4.1 Manage resources in an environmentally sustainable manner, respecting country and culture	4.1.1 Develop and implement a better practice waste disposal and management plan which includes disposal of e-waste and recycling	4.1.1.1 Develop a waste disposal and management plan	An achievable and well-consulted plan taking into consideration better practice is presented to Council/ Management for adoption	Infrastructure	Ongoing
4.2 Implement a 'Containers for Change' Program	4.2.1 Containers for Change is established and utilised by the community	4.2.1.1 Containers for Change program operating on the island	Number of containers collected monthly Improvement in reduction of containers littering the community	Infrastructure	Ongoing



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Strategic Outcome: Economic Development

Goal	Strategy	Key Deliverables	Key Performance Indicator	Department	Target
5.1 Facilitate the development of socio-economically responsible opportunities on the Tiwi Islands	5.1.1 Participate in the Tiwi Partners Economic cooperation				
	5.1.2 Support local businesses and service providers where possible	5.1.2.1 Include in procurement strategy priority awarding of contracts to local providers	Number of contracts awarded to local providers	Projects & Contracts	Ongoing
	5.1.3 Partner with other Tiwi based enterprises in major infrastructure developments that meet Council's strategic Infrastructure Plan	5.1.3.1 Based on priorities of Community Based Infrastructure plans identified in 2.1.1.1 partner with other businesses to co-fund/deliver as appropriate.	Number of infrastructure partnerships entered into	Projects & Contracts Infrastructure	Ongoing
	5.1.4 Identify and partner in major events which draw tourists to the Islands	5.1.4.1 Develop a Major Events strategy for the Tiwi Islands	An achievable and well-consulted plan is presented to Council for adoption	Projects & Contracts	Ongoing

FY 2024 - 2025

Councillor Attendance Register

Ordinary Council Meetings

LEGEND

Attendance

Y = Present at Meeting

A = Apology Accepted

X = Apology not Accepted

C = Cancelled Meeting

Location

B/I = Bathurst Island
W = Wurrumiyanga

M = Milikapiti

P = Pirlangimpi

D = Darwin

Meeting Type

ORD = Ordinary Council Meeting

SCM = Special Council Meeting

Councillor	Ward	Jul 31 2024 ORD M	Aug 28 2024 ORD W	Sep 24 2024 ORD P	Oct 16 2024 ORD M	Nov 11 2024 ORD W	Dec 11 2024 ORD P	Feb 25 2025 ORD W	Mar 19 2025 ORD P	Apr 23 2025 ORD M	May 22 2025 ORD W	Jun 18 2025 ORD P
Leslie Tungatulum	B/I	Y	Y	A	Y	Y	Y	Y	Y	C	Y	Y
Jennifer Clancy	B/I	Y	A	Y	Y	X	A	A	A	C	A	A
Francis X Kurrupuwu	B/I	A	A	Y	Y	Y	Y	A	Resigned as of 19 March 2025			
John Ross Pilakui	B/I	Y	Y	Y	Y	Y	Y	Y	Y	C	A	A
Stanley Tipiloura	B/I	A	A	X	X	Y	Y	Y	X	C	Y	A
Luke Tipuamantimirri	B/I	Y	Y	Y	A	Y	Y	Y	Y	C	Y	Y
Mayor Lynette De Santis	M	Y	Y	Y	Y	Y	Y	Y	Y	C	Y	Y
Jeffrey S Ullungura	M	Y	Y	Y	A	X	A	X	Y	C	Y	A
Pius Tipungwuti	M	Y	Y	Y	Y	Y	Y	Y	Y	C	Y	Y
Joseph Pangiraminni	P	A	Y	Y	Y	A	Y	Y	Y	C	A	Y
Deanne Rioli	P	Y	Y	Y	A	Y	Y	Y	Y	C	Y	Y
Therese Bourke	P	Y	Y	A	A	X	Y	A	Y	C	Y	Y

FY 2024 - 2025

Councillor Attendance Register

Special Council Meetings

LEGEND

Attendance	Location	Meeting Type
Y = Present at Meeting	B/I = Bathurst Island W = Wurrumiyanga	ORD = Ordinary Council Meeting
A = Apology Accepted	M = Milikapiti	
X = Apology not Accepted	P = Pirlangimpi	SCM = Special Council Meeting
C = Cancelled Meeting	D = Darwin	

Councillor	Ward	Oct 08 2024 SCM W	Apr 08 2025 SCM W	Jun 04 2025 SCM D	Jun 26 2025 SCM W
Leslie Tungatulum	B/I	Y	A	A	Y
Jennifer Clancy	B/I	Y	Y	Y	Y
Francis X Kurrupuwu	B/I	A	Resigned as of 19 March 2025		
John Ross Pilakui	B/I	A	A	Y	Y
Stanley Tipiloura	B/I	A	A	Y	Y
Luke Tipuamantimirri	B/I	Y	A	Y	Y
Mayor Lynette De Santis	M	Y	Y	Y	Y
Jeffrey S Ullungura	M	A	Y	Y	Y
Pius Tipungwuti	M	Y	Y	Y	Y
Joseph Pangiraminni	P	Y	Y	Y	Y
Deanne Rioli	P	Y	Y	Y	A
Therese Bourke	P	A	A	Y	Y

FY 2024 - 2025

Attendance Register

Pirlangimpi Local Authority Meetings

LEGEND

Attendance	Location	Meeting Type
Y = Present at Meeting	B/I = Bathurst Island W = Wurrumiyanga	ORD = Ordinary Council Meeting
A = Apology Accepted	M = Milikapiti	W/M/PLA = Local Authority
X = Apology not Accepted	P = Pirlangimpi	SCM = Special Council Meeting
C = Cancelled Meeting	D = Darwin	O = Optional*

Member Name	Councillor/ Ordinary Member	Representative Group	Date Appointed by Council	Jul 22 2024	Sept 17 2024	Dec 10 2024	Mar 20 2025	Jun 17 2025
Lynette De Santis Mayor	Milikapiti Councillor	Council Rep	Automatic Member	Y	A	Y	Y	A
Joseph Gideon Pangiraminni	Pirlangimpi Councillor	Council Rep	Automatic Member	Y	Y	Y	Y	Y
Therese Bourke	Pirlangimpi Councillor	Council Rep	Automatic Member	Y	Y	Y	Y	Y
Deanne Rioli	Pirlangimpi Councillor	Council Rep	Automatic Member	Y	Y	Y	Y	Y
Andrew Warrior (Chairperson)	Ordinary Member	Non-Skin	28 Feb 18	Y	Y	Y	Y	Y
Bernard Pangiraminni	Ordinary Member	Lorrula (Rock)	5 Dec 22	Y	Y	Y	Y	Y
Rebekah Yunupingu	Ordinary Member	Lorrula (Rock)	24 Mar 21	A	Y	Y	Y	Y
Carol Maria Puruntatameri	Ordinary Member	Miyartuwi (Pandanus)	11 Mar 14	Y	A	Y	Y	Y
Daniel Costa	Ordinary Member	Miyartuwi (Pandanus)	Appointed to Council on 20 March 2025					Y
Thecla Puruntatmeri	Ordinary Member	Takaringuwi (Mullet)	24 May 18	Y	Y	Y	Y	Y
Noel Galarla	Ordinary Member	Takaringuwi (Mullet)	Resigned as of 17 June 25	Y	Y	A	A	Resigned 17 Jun
Andrew Orsto	Ordinary Member	Warntarringuwi (Sun)	26 Feb 19	Y	Y	Y	Y	Y
Margaret Tipunggwuti	Ordinary Member	Warntarringuwi (Sun)	14 Feb 22	Y	A	Y	A	Y

* Councillors are encouraged to represent Council at Local Authority meetings, though attendance is not a mandatory under the Act.

FY 2024 - 2025

Attendance Register

Milikapiti Local Authority Meetings

LEGEND

Attendance	Location	Meeting Type
Y = Present at Meeting	B/I = Bathurst Island W = Wurrumiyanga	ORD = Ordinary Council Meeting
A = Apology Accepted	M = Milikapiti	W/M/PLA = Local Authority
X = Apology not Accepted	P = Pirlangimpi	SCM = Special Council Meeting
C = Cancelled Meeting	D = Darwin	O = Optional*

Member Name	Councillor/ Ordinary Member	Representative Group	Date Appointed by Council	Jul 23 2024	Oct 15 2024	Feb 17 2025	Apr 15 2025	Jul 15 2025
Lynette De Santis Mayor	Milikapiti Councillor	Council Rep	Automatic Member	A	Y	Y	Y	Y
Jeffrey Ullungura Simons	Milikapiti Councillor	Council Rep	Automatic Member	Y	A	O	Y	Y
Pius Tipungwuti	Milikapiti Councillor	Council Rep	Automatic Member	Y	A	Y	Y	Y
Thomas Puruntatameri (Chairperson)	Ordinary Member	Miyartuwi (Pandanus)	11 Mar 14	Y	Y	Y	Y	Y
Patrick Freddy Puruntatameri	Ordinary Member	Miyartuwi (Pandanus)	11 Mar 14	Y	Y	Y	Y	Y
Loretta Cook	Ordinary Member	Lorrula (Rock)	11 Mar 14	Y	Y	Y	Y	Y
Roy Farmer	Ordinary Member	Lorrula (Rock)	11 Mar 14	A	A	Y	Y	Y
Christine Joran	Ordinary Member	Takaringuwi (Mullet)	11 Mar 14	Y	Y	Y	Y	Y
VACANT	Ordinary Member	Takaringuwi (Mullet)						
Trevor Wilson	Ordinary Member	Warntarringuwi (Sun)	16 Dec 15	A	Y	A	A	Y
Edwina Moreen	Ordinary Member	Warntarringuwi (Sun)	9 Jun 20	Y	Y	Y	Y	Y
Jed Leach	Ordinary Member	Non-Skin	27 Sept 18	Y	A	A	Y	A

* Councillors are encouraged to represent Council at Local Authority meetings, though attendance is not a mandatory under the Act.

FY 2024 - 2025

Attendance Register

Wurrumiyanga Local Authority Meetings

LEGEND

Attendance

Y = Present at Meeting

A = Apology Accepted

X = Apology not Accepted

C = Cancelled Meeting

Location

B/I = Bathurst Island
W = Wurrumiyanga

M = Milikapiti

P = Pirlangimpi

D = Darwin

Meeting Type

ORD = Ordinary Council Meeting

W/M/PLA = Local Authority

SCM = Special Council Meeting

O = Optional*

Member Name	Councillor/ Ordinary Member	Representative Group	Date Appointed by Council	Aug 20 2024	Oct 07 2024	Nov 12 2025	Feb 18 2025	May 21 2025
Lynette De Santis Mayor	M Councillor	Council Rep	Automatic Member	A	A	O	Y	Y
Leslie Tungatulum	W Councillor	Council Rep	Automatic Member	O	Y	O	O	O
Jennifer Clancy	W Councillor	Council Rep	Automatic Member	O	O	O	O	O
Francis Xavier Kurrupuwu	W Councillor	Council Rep	Automatic Member	O	O	O	O	Resigned 19 Mar
John Ross Pilakui	W Councillor	Council Rep	Automatic Member	Y	O	O	Y	Y
Stanley Tipiloura	W Councillor	Council Rep	Automatic Member	O	Y	O	O	Y
Luke Tipuamantumirri	W Councillor	Council Rep	Automatic Member	O	O	O	O	O
Richard Tungatulum (Chairperson)	Ord Member	Miyartuwi (Pandanus)	11 Mar 14	Y	Y	Y	Y	Y
Wayne Pilakui	Ord Member	Miyartuwi (Pandanus)	20 Feb 24	Y	Y	Y	Y	Y
Bradley Tipiloura	Ord Member	Lorrula (Rock)	22 May 19	Y	Y	A	Y	Y
Ronald Joseph Tipungwuti	Ord Member	Lorrula (Rock)	30 Jul 14	Y	Y	Y	Y	Y
Bonaventure Timaepatua	Ord Member	Takaringuwi (Mullet)	11 Mar 14	Y	Y	Y	Y	Y
Annunciata Pupangamirri	Ord Member	Takaringuwi (Mullet)	29 Apr 19	A	Y	A	Y	A
Marie Frances Tipiloura	Ord Member	Warntarringuwi (Sun)	11 Mar 14	Y	Y	Y	Y	Y
Savio Timaepatua	Ord Member	Warntarringuwi (Sun)	16 Feb 22	A	Y	Y	Y	Y
Miriam Tipungwuti	Ord Member	Wurankuwu	11 Mar 14	A	Y	Y	Y	Y
VACANT	Ord Member	Non-Skin						

* Councillors are encouraged to represent Council at Local Authority meetings, though attendance is not a mandatory under the Act.

Summary of Council Finances

The Tiwi Islands Regional Council concludes the 2024–25 financial year, showcasing balanced and steady performance. The Council recorded a Net Operating Position of \$188,817 for the year, ensuring its ongoing focus on maintaining fiscal stability and sustained operations, reflecting support and oversight of community resources.

Operating Grants and Subsidies:

The council's approach to realizing the tied funding is evident in the Operating Grants and Subsidies, which reached approximately \$11.86 million. This represents a significant increase over the original budget of \$7.50 million.

This is mainly due to

- Completion of key roadworks projects through tied funding from the Local Roads and Community Infrastructure Program and the Roads to Recovery funding.
- Infrastructure projects in partnership with the Homeland Housing and Infrastructure Program, supporting healthy living practices
- Completion of major structural and mechanical upgrades to the Inter Island Ferry ensuring essential connectivity between communities.
- Procurement of essential plant and machinery to support the efficient operation of Council services.

Rates and charges:

These are statutory rates and charges collected from the community. During FY 2024-25 council received \$3.73 million in Rates & Charges that closely aligns with its original budget.

Commercial and Other Income:

The Council's revenue enhancement efforts delivered positive outcomes, with total Commercial and Other Income reaching approximately \$1.05 million. This figure includes contract fees of \$485 K and fuel sales of around \$355 K. The overall numbers resulted in favourable variance of \$228K compared with the final budget which is primarily attributed to unbudgeted non-operational income.

Fees and Charges:

Our Fees and Charges remained stable and consistent, generating approximately \$1.40 million, closely aligning with the final budgeted projection of \$1.38 million. The main composition of Fees & Charges are Airport Landing Fees \$640K, Lease Rentals \$530K & Ferry Operations is 133K. This consistency underscores the reliability of our service charges and their predictable contribution to the Council's finances.

Employee Costs

The Personnel costs for FY 2024-25 are reported at \$6.7 million showing overall 1% increase compared to FY 2023-24 and remains broadly in line with present budget as well.

Contracts and Materials Expenditure:

The 2024-25 financial year recorded a 78% increase in operational expenditure compared with the previous year. This increase was largely attributable to the greater utilisation of tied grant funding, primarily directed towards essential ferry repairs, critical road maintenance, and the procurement of plant and machinery. These expenditures demonstrate the Council's ongoing commitment to addressing urgent operational requirements and supporting community wellbeing through improved infrastructure and service delivery.

Depreciation

The depreciation charge for the year has increased significantly from \$2.06 million in 2024 to \$8.20 million in 2025. The increase is due to a change in accounting estimate of the building and infrastructure estimated useful lives to more accurately reflect the assets' remaining useful lives.

Interest Expenses:

Interest expenses of \$121,397 were recorded, primarily arising from the accounting treatment of S19 Leases in accordance with AASB 16 Leases.

Other Expenses:

Other Expenses totalled \$2.5 million, showing a slight positive variance compared to the final budget. This demonstrates the Council's adaptive resource allocation, ensuring that essential operational needs are met while maintaining fiscal discipline.

Conclusion

Despite facing challenges while honouring community services, the council reported a balanced Net Operating Position. The council remains vigilant and will continue to be resilient in the face of external challenges while strengthening the partnership with Northern Territory Government and Federal Funding Bodies, to serve the council's vision – Service for a Tiwi Future



FY 2024-25

Income & Expenditure Statement

Particulars	Original Budget	Final Budget	Actual Performance	Variation between Final Budget and Actual Performance
Operating Income				
Rates	2,792,421	2,995,323	2,995,323	(0)
Charges	758,764	735,872	735,872	0
Fees & Charges	1,345,550	1,382,948	1,399,155	16,207
Operating Grants & Subsidies	7,506,980	13,477,147	11,861,311	(1,615,836)
Interests / Investment Income	218,795	190,000	190,925	925
Commercial & Other Income	901,436	823,439	1,051,495	228,056
TOTAL OPERATING INCOME	13,523,946	19,604,729	18,234,082	(1,370,648)
Operating Expenditure				
Employee Expenses	7,012,432	6,793,527	6,629,563	(163,965)
Materials & Contracts	5,329,956	7,124,100	6,447,143	(676,957)
Elected Member Allowance	406,401	449,208	440,271	(8,937)
Elected member Expenses	45,920	99,500	79,590	(19,910)
Council Committee & LA Allowances	36,488	63,350	51,419	(11,931)
Council Committee & LA Expenses	7,667	6,500	10,914	4,414
Depreciation, Amortisation & Impairment	1,983,400	2,062,211	8,202,483	6,140,272
Interest Expenses	0	110,390	121,397	11,007
Other Expenses	526,682	2,521,977	2,540,840	18,864
TOTAL OPERATING EXPENDITURE	15,348,946	19,230,763	24,523,621	5,292,858
BUDGETED OPERATING SURPLUS/ DEFICIT	(1,825,000)	373,966	(6,289,539)	(6,663,506)

Annual Operating Position

Particulars	Original Budget	Final Budget	Actual Performance	Variation between Final Budget and Actual Performance
BUDGETED OPERATING SURPLUS/ DEFICIT	(1,825,000)	373,966	(6,289,539)	(6,663,506)
Remove NON-CASH ITEMS				
Less Non-Cash Income				
Add back Non-Cash Expenses	1,983,400	2,062,211	8,202,483	6,140,272
TOTAL NON-CASH ITEMS	1,983,400	2,062,211	8,202,483	6,140,272
Less ADDITIONAL OUTFLOWS				
Capital Expenditure	300,000	2,396,345	1,714,127	(682,218)
Borrowing Repayments (Principal Only)	10,000	10,000	10,000	0
Transfer to Reserves				
Other Outflows				
TOTAL ADDITIONAL OUTFLOWS	(310,000)	(2,406,345)	(1,724,127)	682,218
Add ADDITIONAL INFLOWS				
Capital Grants Income	350,000	0	0	0
Prior Yearly Carry Forward Tied-Funding		0	0	0
Other Inflow of Funds				
Transfers from Reserves				
TOTAL ADDITIONAL INFLOWS	350,000	0	0	0
NET OPERATING POSITION	198,400	29,833	188,817	158,985

Table 3.1 Total Expenditure for Each Council Committee & Local Authorities

Particulars	Council Committee & LA Allowances	Council Committee & LA Expenses	TOTAL
Audit & Risk Management Committee	12,315	5,825	18,140
LA - Wurrumiyanga	13,150	3,666	16,816
LA - Pirlangimpi	13,600	1,921	15,521
LA - Milikapiti	6,650	875	7,525
TOTAL	45,715	12,286	58,001





AUDITED FINANCIAL STATEMENTS

YEAR ENDED
30 JUNE 2025



TIWI ISLANDS REGIONAL COUNCIL
ANNUAL FINANCIAL STATEMENTS
YEAR ENDED 30 JUNE 2025

TIWI ISLANDS REGIONAL COUNCIL

General Purpose Financial Report for the year ended 30 June 2025

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Independent audit report to the Chief Executive Officer of Tiwi Islands Regional Council

Opinion

We have audited the accompanying general purpose financial report of Tiwi Islands Regional Council ("the Council"), which comprises the statement of financial position as at 30 June 2025, statement of comprehensive income, statement of changes in equity and statement of cash flows for the year ended on that date, including material accounting policy information, other explanatory notes and the Chief Executive Officer's Statement.

In our opinion, the financial report of Tiwi Islands Regional Council is in accordance with the *Northern Territory Local Government Act*, including:

- (a) giving a true and fair view of the financial position of Tiwi Islands Regional Council as at 30 June 2024 and of the Council's performance for the year ended on that date; and
- (b) presenting fairly, in all material respects and complying with Australian Accounting Standards (including the Australian Accounting Interpretations) and the *Local Government (General) Regulations*.

Basis for Opinion

We conducted our audit in accordance with Australian Auditing Standards. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Report section of our report. We are independent of the Council in accordance with the ethical requirements of the *Accounting Professional and Ethical Standards Board's APES 110 Code of Ethics for Professional Accountants (including Independence Standards)* (the 'Code') that are relevant to our audit of the financial report in Australia. We have also fulfilled our other ethical responsibilities in accordance with the Code.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Material Uncertainty related to Going Concern

We draw your attention to the Going Concern Note under Basis of Preparation in the Financial Report, which indicates that the Council incurred a net deficit for the year of \$6,289,540 (2024: deficit of \$2,409,544), and as of that date, the Council generated \$952,397 net cash operating outflows. These events or conditions, along with other matters as set forth in this Going Concern Note, indicate that a material uncertainty exists that may cast significant doubt on the Council's ability to continue as a going concern. Our opinion is not modified in respect of this matter.

The Responsibility of the Chief Executive Officer and Those Charged with Governance for the Financial Report

The Chief Executive Officer ("CEO") of the Council is responsible for the preparation of the financial report that gives a true and fair view in accordance with Australian Accounting Standards and the *Northern Territory Local Government Act and Regulations* and for such internal control as the CEO determines is necessary to enable the preparation of the financial report that gives a true and fair view and is free from material misstatement, whether due to fraud or error.

In preparing the financial report, the CEO is responsible for assessing the Council's ability to continue as a going concern, disclosing, as applicable, matters relating to going concern and using the going concern basis of accounting unless management either intends to liquidate the Council or to cease operations, or have no realistic alternative but to do so. Those charged with governance are responsible for overseeing the Council's financial reporting process.

Auditor's Responsibilities for the Audit of the Financial Report

Our objectives are to obtain reasonable assurance about whether the financial report as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with the Australian Auditing Standards will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial report.

As part of an audit in accordance with Australian Auditing Standards, we exercise professional judgement and maintain professional scepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial report, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Council's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by the CEO.
- Conclude on the appropriateness of the CEO's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Council's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial report or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Council to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial report, including the disclosures, and whether the financial report represents the underlying transactions and events in a manner that achieves fair presentation.

We communicate with the Chief Executive Officer and those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.



PKF Merit



MunLi Chee
Director
DARWIN

CHIEF EXECUTIVE OFFICER'S CERTIFICATE

I, Bill Toy, the Acting Chief Executive Officer of Tiwi Islands Regional Council, certify that

The Annual Financial Statements:

- a) Have been drawn up in accordance with the applicable *Australian Accounting Standards*, the *Local Government Act 2019*, and the *Local Government (General) Regulations 2021*, so as to present fairly the financial position of the Council for the year ended 30 June 2025 and the results for the year then ended; and
- b) Are in accordance with the accounting and other records of the Council.



Bill Toy

Acting Chief Executive Officer

Date: 20th October 2025.



TIWI ISLANDS REGIONAL COUNCIL

Statement of Comprehensive Income for the year ended 30 June 2025

	Note	2025	2024
		\$	\$
REVENUE			
Rates and Annual Charges	3a	3,731,195	3,443,969
User Charges and Fees	3b	1,399,668	1,381,202
Interest Revenue	3c	190,925	188,049
Net Profit from Disposal of Assets	3d	-	70,766
Grants and Contributions provided for operating purposes	3e	11,861,310	6,157,584
Other Operating Revenue	3f	1,050,983	841,297
TOTAL REVENUE		18,234,081	12,082,867
EXPENSES			
Employee Costs	4a	6,698,312	6,661,105
Materials and Contracts	4b	8,357,686	4,701,554
Interest Expense – Leases	4c	121,397	110,894
Other Operating Expenses	4d	1,143,743	960,120
TOTAL EXPENSES		16,321,138	12,433,673
SURPLUS / (DEFICIT) BEFORE DEPRECIATION		1,912,943	(350,806)
OPERATIONAL SURPLUS / (DEFICIT) BEFORE DEPRECIATION		1,912,943	(350,806)
Depreciation	4e	8,202,483	2,058,738
TOTAL (DEFICIT) FOR THE YEAR		(6,289,540)	(2,409,544)
OTHER COMPREHENSIVE INCOME		-	-
TOTAL COMPREHENSIVE (DEFICIT) FOR THE YEAR		(6,289,540)	(2,409,544)

The above Statement of Comprehensive Income should be read in conjunction with the accompanying notes.

TIWI ISLANDS REGIONAL COUNCIL

Statement of Financial Position as at 30 June 2025

	Note	2025	2024
CURRENT ASSETS		\$	\$
Cash and Cash Equivalents	5, 10a	3,418,980	6,451,330
Trade and Other Receivables	6	706,192	349,733
Other Assets	7	69,477	153,651
TOTAL CURRENT ASSETS		4,194,649	6,954,714
NON CURRENT ASSETS			
Buildings Prescribed	8a&b	46,712,631	53,930,149
Infrastructure Prescribed	8a&b	6,148,642	6,349,926
Plant and Machinery	8a&b	1,879,088	1,389,410
Right of Use Asset – Leases	8a&b	2,471,581	2,356,976
Equipment	8a&b	181,651	172,079
Motor Vehicles	8a&b	580,862	475,680
Work in Progress	8a&b	657,878	11,817
TOTAL NON CURRENT ASSETS		58,632,333	64,686,037
TOTAL ASSETS		62,826,982	71,640,751
CURRENT LIABILITIES			
Trade and Other Payables	9a	600,422	566,890
Employee Benefits	9d	674,390	692,162
Other Current Liabilities	9b	313,731	131,213
Grant Liabilities	9c, 12	2,283,894	5,111,778
Lease Liabilities	13	289,276	240,493
Borrowings	9f	10,000	10,000
TOTAL CURRENT LIABILITIES		4,171,713	6,752,536
NON CURRENT LIABILITIES			
Lease Liabilities	13	2,442,278	2,346,057
Employee Benefits	9e	201,339	230,966
Borrowings	9f	590,001	600,001
TOTAL NON CURRENT LIABILITIES		3,233,618	3,177,024
TOTAL LIABILITIES		7,405,331	9,929,560
NET ASSETS		55,421,651	61,711,191
EQUITY			
Accumulated Funds		8,380,755	7,251,493
Revaluation Reserve	16	46,990,896	54,409,698
Other Reserve	16	50,000	50,000
TOTAL EQUITY		55,421,651	61,711,191

The above Statement of Financial Position should be read in conjunction with the accompanying notes.

TIWI ISLANDS REGIONAL COUNCIL

Statement of Changes in Equity for the year ended 30 June 2025

	Note	Retained Earnings	Asset Revaluation Reserve	Other Reserves	Total Equity
		\$	\$	\$	\$
Balance at 1 July 2023		8,299,270	55,821,465	-	64,120,735
Deficit for the year		(2,409,544)	-	-	(2,409,544)
Total comprehensive deficit for the year		(2,409,544)	-	-	(2,409,544)
Transfer between equity		1,361,767	(1,411,767)	50,000	-
Balance at 30 June 2024		7,251,493	54,409,698	50,000	61,711,191
Deficit for the year		(6,289,540)	-	-	(6,289,540)
Total comprehensive deficit for the year		(6,289,540)	-	-	(6,289,540)
Transfer between equity	16	7,418,802	(7,418,802)	-	-
Balance at 30 June 2025		8,380,755	46,990,896	50,000	55,421,651

The above Statement of Changes in Equity should be read in conjunction with the accompanying notes.

TIWI ISLANDS REGIONAL COUNCIL

Statement of Cash Flows for the year ended 30 June 2025

	Note	2025 \$	2024 \$
Cash Flows from Operating Activities			
<i>Receipts</i>			
Receipts from rates & annual charges		3,619,344	3,373,084
Receipts from user charges & fees		1,517,465	1,353,406
Interest received		190,925	188,049
Grants & contributions		8,731,198	8,264,299
Other operating receipts		1,135,157	897,591
		15,194,089	14,076,429
<i>Payments</i>			
Payments to employees		(6,745,711)	(6,654,949)
Payments for materials & contracts		(8,324,153)	(5,612,416)
Payment of Interest		(121,397)	(110,894)
Other operating payments		(955,225)	(271,042)
		(16,146,486)	(12,649,301)
Net Cash Flows (used in)/generated from Operating Activities	10b	(952,397)	1,427,128
Cash Flows from Investing Activities			
<i>Receipts</i>			
Proceeds from sale of assets		-	70,765
<i>Payments</i>			
Purchase of assets		(1,714,127)	(805,933)
Net Cash Flows (used in) Investing Activities		(1,714,127)	(735,168)
Cash Flows from Financing Activities			
<i>Payments</i>			
Lease Payments		(355,826)	(233,577)
Repayment of Borrowings		(10,000)	(10,000)
Net Cash Flows (used in) Financing Activities		(365,826)	(243,557)
NET (DECREASE) / INCREASE IN CASH HELD		(3,032,350)	448,403
Cash at Beginning of Reporting Period		6,451,330	6,002,927
Cash at End of Reporting Period	10a	3,418,980	6,451,330

The above Statement of Cash Flows should be read in conjunction with the accompanying notes.

TIWI ISLANDS REGIONAL COUNCIL
Notes to and forming part of the Financial Statements
for the year ended 30 June 2025

General Information

This note sets out the principal accounting policies adopted in the preparation of the financial statements by Tiwi Islands Regional Council (the "Council").

The Local Government Reporting Entity Tiwi Islands Regional Council is established under the *Northern Territory Local Government Act* and has its principal place of business at Puti Drive, Wurrumiyanga Community, Bathurst Island.

The purpose of this financial report is to provide information about the cash flows, financial performance and position of the Council, and accountability of the resources entrusted to it.

This general purpose financial statements include the Council's direct operations and all cost centres through which the Council controls resources to carry on its functions. In the process of reporting on the Council as a single unit, all transactions and balances between activity areas and cost centres have been eliminated.

Rounding

Unless otherwise stated, amounts in the financial reports have been rounded to the nearest dollar and are presented in full dollars. All amounts are expressed in Australian dollars.

Comparatives

When required by Accounting Standards, comparative figures have been adjusted to conform to changes in presentation for the current financial year.

Basis of Preparation

The financial statements are general purpose financial statements that have been prepared in accordance with Australian Accounting Standards, Australian Accounting Interpretations, the requirements of the *Local Government Act 2019*, the *Local Government (General) Regulations 2021* and other authoritative pronouncements of the Australian Accounting Standards Board (AASB). The Council is a not-for-profit entity for financial reporting purposes.

The financial statements have been prepared on an accruals basis and are based on historical costs, modified, where applicable, by the measurement at fair value of selected non-current assets. All amounts are presented in Australian dollars, unless otherwise noted.

Economic Dependency and Going Concern

The financial report has been prepared on the going concern basis, which assumes that the Council will be able to realise its assets and discharge its liabilities in the normal course of business.

The Council has an operational deficit after depreciation for the year ended 30 June in the past four years. After depreciation, the Council recorded a deficit for the year of \$6,289,540 (2024: deficit of \$2,409,544). Additionally, the Council reported \$952,397 net cash operating outflows this financial year. These events or conditions indicate that a material uncertainty exists that may cast significant doubt on the Council's ability to continue as a going concern.

The ability of the Council to continue as a going concern is dependent on its ability to implement the following:

- Appropriately cost contracts and agreements taking indirect costs into consideration;
- Establish robust budgets and manage financial performance in line with those budgets;
- Enhance internal financial processes to enable effective debt recovery;
- Ensure that corporate cost structures are financially efficient and funded from current year operations; and
- Investigate other opportunities for self-generated income.

The Council is dependent on Government funding for the majority of its revenue used to operate its business. The future operations of the Council depends upon the continued funding from the Government, the outcome and the successful implementation of the above strategies. At the date of this report, the Council members have no reason to believe the Government will not continue to support the Council and are of the opinion that the Council will be able to continue as a going concern for the ensuing 12 months from the date of this report.

TIWI ISLANDS REGIONAL COUNCIL
Notes to and forming part of the Financial Statements
for the year ended 30 June 2025

1. Material Accounting Policy Information

Material accounting policies adopted in the preparation of financial statements are presented below and have been consistently applied unless otherwise stated.

Application of new and revised Accounting Standards

The Council has adopted all of the new or amended Accounting Standards and Interpretations issued by the Australian Accounting Standards Board ('AASB') that are mandatory for the current reporting period.

Any new or amended Accounting Standards or Interpretations that are not yet mandatory have not been early adopted.

Change in accounting estimate – Useful Lives of Buildings and Infrastructure

During the financial year ended 30 June 2025, the Council undertook a review of the estimated useful lives of its property, plant and equipment, consistent with the requirements of *AASB 116 Property, Plant and Equipment*.

As part of this review, the total useful lives of buildings and infrastructure assets were revised from 10–25 years to up to 50 years. The revised depreciation calculation of the buildings and infrastructure assets considered the remaining useful lives of the asset components based on updated information obtained from internal assessments and the last asset revaluation report as at 30 June 2023.

Although the review resulted in an extension of the overall useful lives of the buildings and infrastructure assets, the depreciation expense for the year ended 30 June 2025 increased significantly from that in the prior year due to the consideration of the remaining useful lives of each asset component.

This change represents a change in accounting estimate and has been applied prospectively from 1 July 2024. The effect of the change in estimate will continue to be reflected in depreciation expense over the remaining useful lives of the affected assets in future years.

Revenue Recognition

Revenue is measured at the fair value of consideration received or receivable. Revenue is measured on major income categories as follows:

(i) Rates

Rates are enforceable debt linked to rateable property that will be recovered when the property is sold, and therefore control normally passes at the time of levying, or where earlier upon receipt of rates paid in advance. The rating period and reporting period for the Council coincide and accordingly, all rates levied for the year are recognised as revenues. Uncollected rates are recognised as receivables. A provision is recognised when collection in full is no longer probable.

(ii) User Charges, Fees and Annual Charges

User Charges, Service Fee and Annual Charges revenue are recognised when the outcome of such transactions can be estimated reliably.

(iii) Grants, donations and other contributions

Revenue from grants, donations and other contributions have been recognised when any associated performance obligation to provide goods or services is satisfied.

Grants that have an enforceable agreement but no specific performance obligations but have restrictions on the timing of expenditure will also continue to be recognised on receipt as time restriction on the use of funds is not sufficiently specific to create a performance obligation.

Grants that are not enforceable and/or not sufficiently specific will not enforceable and/or not sufficiently specific will not qualify for deferral, and continue to be recognised as revenue as soon as they are controlled.

Grants that require the Council to perform services or provides facilities, or to meet eligibility criteria are recognised as income only to the extent that the services required have been performed or the eligibility criteria have been satisfied. When monies received have been paid in advance of performance or eligibility, a liability is recognised.

(iv) Interest revenue

Interest is recognised as it accrues, when it is probable that the future economic benefits will flow to the Council and it can be measured reliably.

TIWI ISLANDS REGIONAL COUNCIL
Notes to and forming part of the Financial Statements
for the year ended 30 June 2025

1. Material Accounting Policy Information (continued)

Revenue Recognition (continued)

(v) Commercial and contract revenue

The Council undertakes activities of a commercial, or quasi commercial nature such as maintenance contracts, building construction, and operation of cash businesses. Commercial income is recognised overtime in the accounting period when the services are rendered which corresponds closely to the timing of satisfaction of the performance obligation.

Taxation

The Council is tax exempt under Sec 50-25 of the *Income Tax Assessment Act 1997*, being a local governing body.

Cash and cash equivalents

Cash and cash equivalents include cash on hand, deposits held at call with banks, other short-term highly liquid investments with original maturities of three months or less which are convertible to a known amount of cash and subject to an insignificant risk of change in value.

Financial Assets

(i) Initial and subsequent measurement

The Council's financial assets comprise cash and cash equivalents, trade and other receivables and loans.

The classification depends on the purpose for which the financial instrument was acquired and is determined at initial recognition and re-evaluated at reporting date. Financial instruments are initially measured at fair value plus transaction costs, except where the instrument is classified "at fair value through profit or loss" in which case transaction costs are recognised as expenses in profit or loss immediately. The Council's financial assets are subsequently measured at amortised cost using the effective interest rate method less impairment.

(ii) Effective Interest Method

The effective interest method is a method of calculating the amortised cost of a financial asset and of allocating interest income over the relevant period. The effective interest rate is the rate that exactly discounts estimated future cash receipts (including all fees on points paid or received that form an integral part of the effective interest rate, transaction costs and other premiums or discounts) through the expected life of the financial asset, or, where appropriate, a shorter period. Income is recognised on an effective interest rate basis for debt instruments.

(iii) Impairment of financial assets

Financial assets are evaluated at each balance sheet date to determine any evidence of impairment. Financial assets are impaired where there is objective evidence that as a result of one or more events that occurred after the initial recognition of the financial assets the estimated future cash flows of the investment have been impacted. For financial assets carried at amortised cost, the amount of the impairment is the difference between the asset's carrying amount and the present value of the estimated future cash flows, discounted at the original effective interest rate.

(iv) De-recognition of financial assets

The Council derecognises a financial asset only when the contractual rights to the cash flows from the asset expire, or it transfers the financial asset and substantially all the risks and rewards of ownership of the asset to another entity. If the Council neither transfers nor retains substantially all the risks and rewards of ownership and continues to control the transferred asset the Council recognises its retained interest in the asset and an associated liability for amounts it may have to pay. If the Council retains substantially all the risks and rewards of ownership of a transferred financial asset, the Council continues to recognise the financial asset and also recognises a collateralised borrowing for the proceeds received.

TIWI ISLANDS REGIONAL COUNCIL
Notes to and forming part of the Financial Statements
for the year ended 30 June 2025

1. Material Accounting Policy Information (continued)

Leases

In 2006 the *Land Rights Act* was amended to enable township leasing. Leasing arrangements currently exist for Wurrumiyanga, Milikapiti and Wurankuwu. It is envisaged Pirlangimpi community will adopt township leasing in due course. It is proposed that in future periods the Council will lease its major operating buildings from the Office of Township Leasing. Buildings and infrastructure assets are recognised in the financial statements as prescribed assets. This is due to the status Tiwi Islands Regional Council has under 'Right of Occupation' from section 6.2 of the Head Lease agreement and the fact that under general property law it is the Executive Director of Township leasing who has the leasehold ownership interest in the land.

Council as a Lessor

Rental income from leases is recognised on a straight-line basis over the term of the relevant lease. Initial direct costs incurred in negotiating and arranging an operating lease are added to the carrying amount of the leased asset and recognised on a straight-line basis over the lease term.

Council as a Lessee

The Council recognises lease liabilities to make lease payments and right-of-use assets representing the right to use the underlying assets.

i) Right-of-use assets

The Council recognises right-of-use assets at the commencement date of the lease. Right-of-use assets are measured at cost, less any accumulated depreciation and impairment losses, and adjusted for any re-measurement of lease liabilities. The cost of right-of-use assets includes the amount of lease liabilities recognised, initial direct costs incurred, lease payments made at or before the commencement date less any lease incentives received and the estimate of costs to be incurred to restore the leased asset. Right-of-use assets are depreciated on a straight-line basis over the shorter of the lease term and the estimated useful lives of the assets. The right-of-use assets are also subject to impairment.

ii) Lease liabilities

At the commencement date of the lease, the Council recognises lease liabilities measured at the present value of lease payments to be made over the lease term. In calculating the present value of lease payments, the Council uses its incremental borrowing rate or the interest rate implicit in the lease.

Property, Plant and Equipment

Land

The *Aboriginal Land Rights Act* establishes native title over land in the Tiwi Islands. In the absence of clear title no land assets are recognised in the Council's Statement of Financial Position.

Land under Roads

As the Council does not own any land, the Council has elected not to value or recognise as an asset land under roads acquired prior to 1 July 2008 in accordance with the election available under AASB 1051 *Land under Roads*.

Property, Buildings and Infrastructure

Revaluation increments arising from recognising assets at valuation are offset against one another within the class of assets. Net revaluation increments in the carrying amounts of these assets are recognised directly in accumulated equity under the heading of asset revaluation reserve to the extent that the increment reverses a decrement that was previously recognised as an expense in the net profit or loss in respect of the same class of assets. No amounts were recognised in the accounts arising from previous revaluations so all increments are recognised in revaluation reserve.

A revaluation of the Council's Prescribed Buildings and Infrastructure was performed as at 30 June 2024 by Jones Lang Lasalle (JLL), who are independent valuers not related to the Council. JLL are members of the Australian Valuers Institute and have the appropriate qualifications and recent experience in the fair value measurement of the properties in eleven locations.

Plant, Machinery and Equipment, and Motor Vehicles

Acquisition of Plant, Machinery and Equipment, and Motor Vehicles is recognised at cost when control of the asset passes to the Council. Cost includes expenditure that is directly attributable to the acquisition.

TIWI ISLANDS REGIONAL COUNCIL
Notes to and forming part of the Financial Statements
for the year ended 30 June 2025

1. Material Accounting Policy Information (continued)

Capital work in progress

Capital works still in progress at balance date are recognised as other non-current assets and transferred to infrastructure, property, plant & equipment when completed ready for use.

Depreciation

All property, plant and equipment, with the exception of land, is systematically depreciated over its useful life in a manner which reflects the consumption of the service potential embodied in those assets from the time that the item of property plant and equipment is available for use.

Depreciation is provided for on a straight line method using useful lives which are reviewed each reporting period.

The estimated useful lives used for each class of depreciable assets are:

Buildings, Infrastructure, Other Structures	10 - 50 Years
Plant, Machinery and Equipment	1 - 25 Years
Motor Vehicles	3 - 5 Years

The revaluation of buildings and infrastructure assets was carried out as at 30 June 2023. The accumulated depreciation on these assets were reversed to reflect the new values accurately as at 30 June 2023.

Impairment of non-financial assets

At the end of each reporting period, the Council reviews the carrying amounts of its tangible and intangible assets to determine whether there is any indication that those assets have been impaired. If such an indication exists, the recoverable amount of the asset, being the higher of the asset's fair value less costs to sell and value in use, is compared to the asset's carrying amount. Any excess of the asset's carrying amount over its recoverable amount is recognised in profit or loss

Financial Liabilities

(i) Payables

These amounts represent liabilities for goods and services provided to the Council prior to the end of the financial year which remain unpaid. The amounts are unsecured and usually paid within thirty days of recognition.

(ii) Other Financial Liabilities

Other financial liabilities are initially measured at fair value, net of transaction costs. Other financial liabilities are subsequently measured at amortised cost using the effective interest method, with interest expense recognised on an effective yield basis.

The effective interest method is a method of calculating the amortised cost of a financial liability and of allocating interest expense over the relevant period. The effective interest rate is the rate that exactly discounts the estimated future cash payments through the expected life of the financial liability, or, where appropriate, a shorter period, to the net carrying amount on initial recognition.

TIWI ISLANDS REGIONAL COUNCIL
Notes to and forming part of the Financial Statements
for the year ended 30 June 2025

1. Material Accounting Policy Information (continued)

Employee benefits

Provision is made for benefits accruing to employees in respect of wages and salaries, annual leave and long service leave when it is probable that settlement will be required and they are capable of being measured reliably.

Employee benefits expected to be settled within 12 months:

Provisions in respect of employee benefits expected to be settled within 12 months are measured at their nominal values using the remuneration rate expected to apply at the time of settlement.

Employee benefits not expected to be settled within 12 months:

Provisions made in respect of employee benefits which are not expected to be settled within 12 months are measured at the present value of the estimated future cash flows to be made by the Council in respect of services provided by the employees up to reporting date.

Superannuation

The Council pays fixed contributions into independent entities in relation to the nominated accounts by individual employees. The Council has no legal or constructive obligations to pay contributions in addition to its fixed contributions, which are recognised as an expense in the period that relevant employee services are received.

New accounting standards and interpretations - Standards issued by the AASB not yet effective.

The AASB has issued Australian Accounting Standards and Interpretations which are not effective at 30 June 2025, these standards have not been adopted by Council and will be included in the financial statements on their effective date. Where the standard is expected to have a significant impact for Council then further information has been provided in this note. The following list identifies all the new and amended Australian Accounting Standards, and Interpretation, that were issued but not yet effective at the time of compiling these illustrative statements that could be applicable to Councils.

Effective for NFP annual reporting periods beginning on or after 1 January 2025

- AASB 2023-5 Amendments to Australian Accounting Standards - Lack of Exchangeability

Effective for NFP annual reporting periods beginning on or after 1 January 2026

- AASB 2024-2 Amendments to Australian Accounting Standards - Classification and Measurement of Financial Instruments

Effective for NFP annual reporting periods beginning on or after 1 January 2028

- AASB 2014-10 Sale or Contribution of Assets between an Investor and its Associate or Joint Venture (amended by AASB 2015-10, AASB 2017-5, AASB 2023-7 and AASB 2024-4)
- AASB 18 Presentation and Disclosure in Financial Statements.
This standard is applicable to annual reporting periods beginning on or after 1 January 2027 and early adoption is permitted.

TIWI ISLANDS REGIONAL COUNCIL
Notes to and forming part of the Financial Statements
for the year ended 30 June 2025

1. Material Accounting Policy Information (continued)

Critical Accounting Judgements and Key Sources of Estimation Uncertainty

In the application of the accounting policies, management are required to make judgements, estimates and assumptions about carrying values of assets and liabilities that are not readily apparent from other sources. The estimates and associated assumptions are based on factors that are believed to be reasonable under the circumstances, the results of which form the basis of making the judgements. Actual results may differ from these estimates. The areas involving a higher degree of judgement or complexity, or areas where assumptions and estimates are significant to the financial statements are described below:

Estimation of useful lives of assets

The Council determines the estimated useful lives and related depreciation and amortisation charges for its property, plant and equipment. The useful lives could change significantly as a result of some other event. The depreciation and amortisation charge will increase where the useful lives are less than previously estimated lives, or non strategic assets that have been abandoned or sold will be written off or written down.

Lease Term

The lease term is defined as the non-cancellable period of a lease together with both periods covered by an option to extend the lease if the lessee is reasonably certain to exercise that option; and also periods covered by an option to terminate the lease if the lessee is reasonably certain not to exercise that option. The options that are reasonably going to be exercised is a key management judgement that the Association will make. The Council determines the likeliness to exercise the options on a lease-by-lease basis looking at various factors such as which assets are strategic and which are key to future strategy of the Council.

Incremental borrowing rate

Where the interest rate implicit in a lease cannot be readily determined, an incremental borrowing rate is estimated to discount future lease payments to measure the present value of the lease liability at the lease commencement date. Such a rate is based on what the company estimates it would have to pay a third party to borrow the funds necessary to obtain an asset of a similar value to the right-of-use asset, with similar terms, security and economic environment.

Employee benefit provision

The liability for employee benefits expected to be settled more than 12 months from the reporting date are recognised and measured at the present value of the estimated future cash flows to be made in respect of all employees at the reporting date. In determining the present value of the liability, estimates of attrition rates and pay increases through promotion and inflation have been taken into account.

Performance obligations

To identify a performance obligation under AASB 15, the promise must be sufficiently specific to be able to determine when the obligation is satisfied. Management exercises judgement to determine whether the promise is sufficiently specific by taking into account any conditions specified in the arrangement, explicit or implicit, regarding the promised goods or services. In making this assessment, management includes the nature/ type, cost/ value, quantity and the period of transfer related to the goods or services promised.

TIWI ISLANDS REGIONAL COUNCIL
Notes to and forming part of the Financial Statements
for the year ended 30 June 2025

2a. Functions

The income derived from each function, the expenditure that can be reliably attributed to each function and the comparison between the budgeted and actual result for the financial year for each Council function are as follows:

2(a) Functions	01 General Public Services		02 Public Order & Safety		03 Economic Affairs		04 Environmental Protection		05 Housing	
	2025	2024	2025	2024	2025	2024	2025	2024	2025	2024
	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual	Actual
OPERATING REVENUES										
Income Rates General	2,995,323	2,702,352	-	-	-	-	-	-	-	-
Income Rates Waste	-	-	-	-	-	-	735,872	741,617	-	-
Income Council Fees and Charges	507,350	424,847	-	-	773,392	756,641	-	21,385	117,211	170,507
Income Operating Grants Subsidies	4,753,722	2,556,146	796,012	1,345,762	5,219,588	1,434,477	80,938	216,973	515,663	298,387
Income Investments	190,925	188,049	-	-	-	-	-	-	-	-
Income Contributions Donations	-	-	-	-	-	-	-	-	-	-
Income Reimbursements	153,997	35,529	-	-	-	-	2,800	-	-	514
Income Agency & Commercial Serv	594,306	588,152	-	-	261,868	216,064	-	-	-	5,002
Income Capital Grants	-	-	-	-	-	-	-	-	-	-
Inc Sale of Assets	-	70,766	-	-	-	-	-	-	-	-
Other Operating Revenue	38,524	-	-	-	-	-	-	-	-	-
TOTAL REVENUES	9,234,147	6,565,841	796,012	1,345,762	6,254,849	2,407,183	819,610	979,976	632,874	474,410
OPERATING EXPENSES										
Employee Expenses	4,979,515	4,642,383	401,342	763,973	809,435	644,595	-	-	439,451	437,807
Contract and Material Expenses	2,936,954	1,609,437	33,625	56,272	1,939,598	236,233	132,050	70,497	742,784	454,208
Utility expenses	143,959	223,638	64,760	53,055	61,746	41,103	-	-	118,731	93,851
Fuel Expenses	456,462	535,977	-	-	3,823	2,743	-	-	36,227	27,108
Finance Expenses	126,243	115,842	-	-	-	-	-	-	-	-
Communication Expenses	514,503	572,797	639	1,247	50,094	11,965	2,779	2,572	31,672	18,956
Depreciation	7,882,436	1,797,213	-	-	-	-	-	-	-	-
Asset Expense	-	-	-	-	-	-	-	-	-	-
Training	59,908	33,840	-	-	20,150	37,050	-	-	1,760	-
Travel and accommodation	246,787	151,915	575	1,213	15,008	12,106	-	-	14,576	4,333
Councillor/ Local Authority exp	398,375	364,693	-	-	-	-	-	-	-	-
Miscellaneous Expenses	1,362,636	953,761	239,463	776	54,428	51,102	1,636	15,163	(1)	3,912
TOTAL OPERATING EXPENDITURE	19,107,778	11,001,497	740,403	876,537	2,954,282	1,036,897	136,465	88,232	1,385,200	1,040,176
Net Surplus/(Deficit)	(9,873,631)	(4,435,656)	55,609	469,225	3,300,567	1,370,286	683,146	891,744	(752,326)	(565,766)
NET CARRYING VALUE OF ASSETS	21,289,710	22,285,906	803,009	199,949	4,655,823	5,547,077	2,093,285	1,443,471	17,225,909	20,254,457

TIWI ISLANDS REGIONAL COUNCIL
Notes to and forming part of the Financial Statements
for the year ended 30 June 2025

2(a) Functions	06 Health		07 Recreation, Culture and Religion		08 Education		09 Social Protection		Total	
	2025 Actual	2024 Actual	2025 Actual	2024 Actual	2025 Actual	2024 Actual	2025 Actual	2024 Actual	2025 Actual	2024 Actual
OPERATING REVENUES										
Income Rates General	-	-	-	-	-	-	-	-	2,995,323	2,702,352
Income Rates Waste	-	-	-	-	-	-	-	-	735,872	741,617
Income Council Fees and Charges	-	-	1,201	3,855	-	-	-	-	1,399,155	1,377,236
Income Operating Grants Subsidies	1,500	-	489,116	256,125	4,773	49,715	-	-	11,861,311	6,157,584
Income Investments	-	-	-	-	-	-	-	-	190,925	188,049
Income Contributions Donations	-	-	-	-	-	-	-	-	-	-
Income Reimbursements	-	-	-	-	-	-	-	-	156,797	36,042
Income Agency & Commercial Serv	-	-	-	-	-	-	-	-	856,174	809,219
Income Capital Grants	-	-	-	-	-	-	-	-	-	-
Inc Sale of Assets	-	-	-	-	-	-	-	-	-	70,766
Other Operating Revenue	-	-	-	-	-	-	-	-	38,524	-
TOTAL REVENUES	1,500	-	490,316	259,980	4,773	49,715	-	-	18,234,082	12,082,867
OPERATING EXPENSES										
Employee Expenses	-	-	66,731	142,212	1,839	30,134	-	-	6,698,312	6,661,105
Contract and Material Expenses	-	-	82,736	212,102	2,620	9,983	-	-	5,870,367	2,648,732
Utility expenses	-	-	38,321	44,742	314	1,405	-	-	427,831	457,795
Fuel Expenses	-	-	455	-	-	-	-	-	496,966	565,828
Finance Expenses	-	-	-	-	-	-	-	-	126,243	115,842
Communication Expenses	-	-	1,693	2,488	-	1,730	-	-	601,380	611,756
Depreciation	-	-	-	-	-	-	-	-	7,882,436	1,797,213
Asset Expense	-	-	-	-	-	-	-	-	-	-
Training	-	-	-	-	-	-	-	-	81,819	70,890
Travel and accommodation	-	-	4,786	4,274	-	-	-	-	281,732	173,842
Councillor/ Local Authority exp	-	-	-	-	-	-	-	-	398,375	364,693
Miscellaneous Expenses	-	-	-	-	-	-	-	-	1,658,162	1,024,714
TOTAL OPERATING EXPENDITURE	-	-	194,722	405,820	4,773	43,252	-	-	24,523,621	14,492,411
Net Surplus/(Deficit)	1,500	-	295,595	(145,840)	-	6,463	-	-	(6,289,540)	(2,409,544)
NET CARRYING VALUE OF ASSETS	-	-	6,832,521	8,207,210	5,732,078	6,552,872	-	195,096	58,632,333	64,686,037

TIWI ISLANDS REGIONAL COUNCIL
Notes to and forming part of the Financial Statements
for the year ended 30 June 2025

2b. Component Functions

The activities relating to the Regional functions are as follows:

GENERAL PUBLIC SERVICES

Executive and Legislative Functions

Administration, operation and support of executive and legislative functions and all elements associated with Corporate governance.

Financial and Fiscal Affairs

Administration of Council's finances and compliance with legislative provisions of *Local Government (General) Regulations*.

General Public Services - including General Administration, Corporate Services/Community Services/ Works & Infrastructure, Other and Office Personnel Maintenance

Administration, support, regulation, research, operation of general public services including insurance and Natural Disaster relief where applicable.

Public Order and Safety

Fire protection, local emergency services, control of animals and impounding, control of public places, control of signs, hoarding and advertising, community policing and probationary matters.

Economic Affairs

General economic, agriculture and forestry, fuel and energy, other labour and employment affairs, transport and other industries, saleyards and tourism.

Environmental Protection

Waste management, pollution reduction, protection of biodiversity and landscape and protection and remediation of soil, groundwater and surface water.

Housing and Community Amenities

Housing, housing and community development, water supply and street lighting.

Health

Well baby clinics, dental health services and home nursing services, nursing and convalescent home services, immunisation, infant nutrition and child health, and family planning services.

Recreation, Culture and Religion

Facilities and venues, recreation parks and reserves, cultural and religious services museums and libraries.

Education

Administration, inspection, support, operation, etc. of education programs and services.

Social Protection

Outlays on day care services, family day care, occasional care and outside schools hour care, aged services, shelter protection, drug and alcohol treatment programs. Also includes relief from man-made disasters.

TIWI ISLANDS REGIONAL COUNCIL
Notes to and forming part of the Financial Statements
for the year ended 30 June 2025

	2025	2024
	\$	\$
3. Operating Revenue		
a RATES AND CHARGES		
<u>Ordinary Rates</u>		
General Rates	2,995,323	2,702,352
Total Ordinary Rates	2,995,323	2,703,352
<u>Annual Charges</u>		
Domestic Waste Charges	735,872	741,617
Total Annual Charges	735,872	741,617
Total Rates & Annual Charges	3,731,195	3,443,969
b USER CHARGES & FEES		
User Charge Fee Income	844,787	880,065
Property Lease Rental Fee Income	531,393	477,165
Equipment Hire Income	893	1,025
Other Charges & Fees	22,595	22,947
Total User Charges & Fees	1,399,668	1,381,202
c INTEREST		
Interest on Investments	190,925	188,049
Total Interest Revenue	190,925	188,049
d GAINS ON DISPOSAL OF ASSETS		
Net Profit from Disposal of assets	-	70,766
Total Profit from Disposal of assets	-	70,766
e GRANTS		
<u>Commonwealth Special Purpose Funding</u>		
Night Patrol Shire	612,989	1,164,257
Remote Indigenous Broadcast Service	124,560	120,000
R2R	405,274	1,343,789
Local Roads & Community Infrastructure	964,586	-
Milikapiti Water Park	-	389,348
Wurrumiyanga Multi-Purpose Hall Upgrade	-	375,000
Total Commonwealth Special Purpose Funding	2,107,409	3,392,394

TIWI ISLANDS REGIONAL COUNCIL
Notes to and forming part of the Financial Statements
for the year ended 30 June 2025

3. Operating Revenue (continued)	2025	2024
	\$	\$
<u>Operational Funding</u>		
NT FAA Operating Grant	1,725,989	1,421,000
FAA Roads	699,462	46,418
FAA General Purpose	1,916,312	25,668
Total Operational Funding	4,341,763	1,493,086
<u>NT Special Purpose Funding</u>		
Youth Diversion Unit	183,024	181,505
Remote Sport Program	-	102,552
Homelands Housing Municipal and Essential Services	340,534	329,410
Indigenous Jobs Development	596,000	619,600
Local Authorities - Wurrumiyanga	235,400	235,400
Local Authorities - Pirlangimpi	57,600	57,600
Local Authorities - Milikapiti	64,800	64,800
Wurrumiyanga Women'e Safe house Parenting Workshops	-	5,000
Milikapiti Mural AAI 289	-	2,000
Waste & Natural Resources M.	119,300	119,300
Inter-Island Car and Ferry Transfer	119,000	119,000
HHIP Paru Land Clearing for Solar System	47,500	-
Sustainable Waste Oil Management	31,478	-
HHIP - NT Wide Initiatives Program	50,000	-
HHIP - Paru Project- Stage 1	-	125,000
HHIP - Paru Stage 2	270,000	162,000
Tiwi Barge Freight Facility -- Forklift	-	6,000
Barge Shed -Wurrumiyanga	190,619	157,616
Public Library Funding 2023-2028	-	92,322
Emergency Ranku Genset Replacement	-	88,795
SPG IPG -Critical Upgrades - Staff Housing	-	250,000
SPG IPG - Replacement of Essential Plant & Equipment	-	221,000
Community Solar - Paru Project	-	260,960
HV Transformer Replacement - Ranku	-	128,960
SPG IPG - Milikapiti Burial Grounds	-	50,000
Total NT Special Purpose Funding	2,305,255	3,378,820
Current Funding Total	8,754,427	8,264,300

TIWI ISLANDS REGIONAL COUNCIL
Notes to and forming part of the Financial Statements
for the year ended 30 June 2025

3. Operating Revenue (continued)	2025	2024
	\$	\$
<u>Prior Year Grants Brought Forward</u>		
Milikapiti Oval Upgrade	147,861	162,480
ABA Homelands Takapimilyi Project	93,847	93,847
R2R	1,716,675	813,601
Local Roads & Community Infrastructure	692,507	709,261
Foreshore Drain Wurrumiyanga Barge Landing Drainage Stage 2	-	44,271
Homelands Extra Allowance	26,877	49,625
NAIDOC Activities	10,065	20,232
Building capacity to deliver Animal Management New Grant	11,114	19,587
SPG - Purchase of Workshop Equipment	9,535	10,886
3 New Septic Tanks	23,831	50,410
Tree Removal Ranku	9,646	9,646
Community Benefit Fund - Bima Wear	15,216	15,216
Waste & Natural Resources M.	9,232	61,416
Remote Indigenous Broadcast Service	16,402	-
SPG IPG -Critical Upgrades - Staff Housing	250,000	-
1684 - SPG IPG - Replacement of Essential Plant & Equipment	109,373	-
SPG IPG - Milikapiti Burial Grounds	50,000	-
HHIP - Paru Project- Stage 2	265,712	-
Public Library Funding 2023-2028	42,607	-
Community Solar - Paru Project	247,912	-
Inter-Island Car and Ferry Transport	33,176	155,076
Youth Vibe Holiday Grant	-	756
IPG - Feasibility Study - Paru Barge Landing Upgrades	5,445	59,270
IPG - Scope of Service - Wurrumiyanga Waste Management	-	18,910
HHIP - Paru Project- Stage 1	-	125,000
Tourism Infrastructure	-	8,251
NIAA -Milikapiti Water Park	389,348	-
NIAA -Wurrumiyanga Multi-Purpose Hall Upgrade	375,000	-
Milikapiti Mural AAI 289	2,000	-
Emergency Ranku Genset Replacement	3,685	-
Wurrumiyanga Women's Safe house Parenting Workshops	5,000	-
Milikapiti Water Play Grant	201,135	225,568
MESSPG -Bury Water Lines from Source to Paru	31,393	31,393
Homelands Housing Municipal and Essential Services	-	3,207
Total Prior Year Grants	4,794,594	2,687,909

TIWI ISLANDS REGIONAL COUNCIL
Notes to and forming part of the Financial Statements
for the year ended 30 June 2025

3. Operating Revenue (continued)	2025	2024
Grant income recognised this year in grant liabilities	\$	\$
Remote Indigenous Broadcast Service	(47,870)	(16,402)
Homelands Extra Allowance	-	(26,877)
NAIDOC Week	(5,171)	(10,065)
R2R	(266,311)	(1,716,675)
Building capacity to deliver Animal Management New Grant	(13,500)	(11,114)
SPG - Purchase of Workshop Equipment	(9,535)	(9,535)
3 New Septic Tanks	(23,831)	(23,831)
Wurrumiyanga Women's Safe House Parenting workshops	(3,500)	(5,000)
Tree Removal Ranku	(9,646)	(9,646)
Milikapiti Oval Upgrade	(117,382)	(147,861)
Community Benefit Fund - Bima Wear	-	(15,216)
Milikapiti Mural AAI 289	-	(2,000)
Local Roads & Community Infrastructure	-	(692,507)
ABA Homelands Takapimilyi Project	(93,878)	(93,878)
Waste & Natural Resources M.	(47,594)	(9,232)
Inter-Island Car and Ferry Transfer	-	(33,176)
HHIP Paru Land Clearing for Solar System	(47,500)	-
HHIP - NT Wide Initiatives Program	(50,000)	-
Sustainable Waste Oil Management	(31,478)	-
Milikapiti Water	(39,233)	(201,135)
Homelands Housing Municipal and Essential Services	(76,039)	-
Bury Water Lines from Water Source to Paru	(31,393)	(31,393)
IPG - Feasibility Study - Paru Barge Landing Upgrades	(5,445)	(5,445)
HHIP - Paru Project	-	(103,741)
Public Library Funding 2023-2028	(37,835)	(42,607)
Emergency Ranku Genset Replacement	(3,685)	(3,685)
HHIP - Paru Stage 2	(95,078)	(161,971)
SPG IPG -Critical Upgrades - Staff Housing	(201,848)	(250,000)
SPG IPG - Replacement of Essential Plant & Equipment	-	(109,373)
Community Solar - Paru Project	(186,137)	(247,912)
Milikapiti Water Park - NIAA	(192,601)	(389,348)
SPG IPG - Milikapiti Burial Grounds	(50,000)	(50,000)
ABA - Wurrumiyanga Multi-Purpose Hall Upgrade	(280,253)	(375,000)
Local Roads & Community Infrastructure Recoverable	279,032	-
Total Grant income recognised this year in grant liabilities	(1,687,711)	(4,794,625)
TOTAL GRANTS FUNDING	11,861,310	6,157,584

TIWI ISLANDS REGIONAL COUNCIL
Notes to and forming part of the Financial Statements
for the year ended 30 June 2025

	2025	2024
	\$	\$
3 Operating Revenue (continued)		
f OTHER OPERATING REVENUE		
Reimbursements	156,797	36,043
Sales Income	362,283	362,017
Contract Fees	484,611	433,398
Employment Related Outcome Payments	38,524	-
Other Operating Revenue	8,768	9,839
Total Other Operating Revenue	1,050,983	841,297
4. Operating Expenses		
a EMPLOYEE COSTS		
Wages and Salaries	5,133,994	5,266,519
Annual Leave and Long Service Leave Movements	786,121	672,555
Superannuation	600,888	558,761
FBT	15,119	9,319
Workers Compensation	157,559	153,225
Relocation/Recruitment	4,632	726
TOTAL EMPLOYEE COSTS	6,698,312	6,661,105
b MATERIALS & CONTRACTS		
Expected Credit Losses	110,309	114,841
Communication Expenses	16,031	44,336
Consultants & Legal Expenses	234,875	469,152
Contract Labour	337,978	483,288
Contract Materials	415,794	111,184
Electricity	182,390	171,414
Freight	256,671	216,487
Fuel & Oil Motor Vehicles	459,083	551,460
Gas Expenditure	7,695	8,348
Material Expenditure	4,325,907	869,212
Operating Lease Expenses	9,115	27,599
Professional Fees	72,191	97,393
Software/Internet/Support	512,239	753,832
Travel/Accommodation/Training	363,550	244,733
Other Materials & Contracts	1,053,857	538,275
Total Materials & Contracts	8,357,686	4,701,554
c INTEREST EXPENSE - LEASES		
Total Interest Charges	121,397	110,894
d OTHER OPERATING EXPENSES		
Council Chairman's Allowance	166,125	103,675
Councillor Allowance Expenses	262,081	240,789
Local Authority Allowances	33,400	20,229
Electoral Commission Expenses	44	2,877
Insurance	677,247	587,603
Bank Fees	4,846	4,947
Total Other Operating Expenses	1,143,743	960,120

TIWI ISLANDS REGIONAL COUNCIL
Notes to and forming part of the Financial Statements
for the year ended 30 June 2025

4. Operating Expenses (continued)

	2025	2024
	\$	\$
e DEPRECIATION		
Building Depreciation	5,896,276	1,203,452
Infrastructure Depreciation	1,522,526	208,315
Plant and Machinery Depreciation	220,526	163,698
Right of use Assets Depreciation	320,048	261,525
Equipment Depreciation	44,366	40,583
Motor Vehicles Depreciation	198,742	181,165
Total Depreciation	8,202,483	2,058,738

5. Cash and Cash Equivalents

CASH

Current Operating Accounts & Cash on Hand

	3,418,980	6,451,330
TOTAL CASH	3,418,980	6,451,330

Restricted Cash

Local Authorities – Wurrumiyanga

Local Authorities – Pirlangimpi

Local Authorities – Milikapiti

Youth Diversion Unit

Remote Sport Program

Shire Libraries

Community Safety (Regional Night Patrol)

	394,951	805,840
	137,142	116,056
	202,166	199,807
	72,973	287,760
	-	10,722
	33,945	42,753
	444,218	503,854
Total Restricted Cash	1,285,395	1,966,792

Total Unrestricted

2,133,585 4,484,538

Total Cash Available

3,418,980 6,451,330

TIWI ISLANDS REGIONAL COUNCIL
Notes to and forming part of the Financial Statements
for the year ended 30 June 2025

6. Current Assets – Trade and Other Receivables	2025	2024
	\$	\$
Rates & Annual Charges	626,449	514,598
Accrued Income	516,676	43,997
Other Receivables	224,431	342,228
Less Provision for Doubtful Debts (Expected Credit Losses)	(661,364)	(551,090)
TOTAL RECEIVABLES	706,192	349,733

a Trade receivables and allowance for doubtful debts

Trade receivables are non-interest bearing and are generally on 30 day terms. The ageing of trade receivables at 30 June 2025 is detailed below:

Not past due	688,691	308,369
Past due 31-60 days	5,003	22,538
Past due 61-90 days	-	4,084
Past due 91 days	673,864	565,832
Total Gross Trade Receivables	1,367,558	900,823

b Expected Credit Losses

Expected credit losses were identified for the following.
Receivables

Past due 91 days	661,364	551,090
Total Impaired Receivables	661,364	551,090

Balance at beginning of year	(551,090)	(475,307)
Expected credit Losses recognised during the year	(110,274)	(75,783)
Write off during the year	-	-
Balance at end of year	(661,364)	(551,090)

7. Other Assets

Inventories: Fuel Stock	61,418	77,866
Prepayments	8,059	75,785
TOTAL OTHER ASSETS	69,477	153,651

TIWI ISLANDS REGIONAL COUNCIL
Notes to and forming part of the Financial Statements
for the year ended 30 June 2025

8. Property Plant & Equipment	2025	2024
	\$	\$
a Fair Value or gross carrying amount and accumulated depreciation		
Prescribed Buildings – at fair value		
	55,133,600	55,133,600
Less: Accumulated Depreciation and Impairment	(8,420,969)	(1,203,451)
Total	46,712,631	53,930,149
 Prescribed Infrastructure – at fair value	 6,558,241	 6,558,241
Less: Accumulated Depreciation and Impairment	(409,599)	(208,315)
Total	6,148,642	6,349,926
 Plant and Machinery – at cost	 4,570,491	 3,820,286
Less: Accumulated Depreciation and Impairment	(2,691,403)	(2,470,876)
Total	1,879,088	1,389,410
 Equipment – at cost	 1,053,141	 999,203
Less: Accumulated Depreciation and Impairment	(871,490)	(827,124)
Total	181,651	172,079
 Motor Vehicles – at cost	 2,422,193	 2,118,271
Less: Accumulated Depreciation and Impairment	(1,841,331)	(1,642,590)
Total	580,862	475,680
 Right of use Assets – at cost	 4,030,525	 3,595,872
Less: Accumulated Depreciation and Impairment	(1,558,944)	(1,238,896)
Total	2,471,581	2,356,976
 Work in Progress – at cost	 657,878	 11,817
Total	657,878	11,817
 Total Property, Plant and Equipment	 58,632,333	 64,686,037

TIWI ISLANDS REGIONAL COUNCIL
Notes to and forming part of the Financial Statements
for the year ended 30 June 2025

8. Property Plant & Equipment (continued)	2025	2024
	\$	\$
b Movements in carrying amounts		
Buildings		
Buildings – Opening Written Down Value	53,930,149	55,133,600
Less: Transfers	(1,321,242)	-
Less: Depreciation	(5,896,276)	(1,203,451)
Total	46,712,631	53,930,149
 Prescribed Infrastructure		
Infrastructure - Opening Written Down Value	6,349,926	6,446,100
Plus: Acquisitions	-	112,141
Plus: Transfers	1,321,242	-
Less: Depreciation	(1,522,526)	(208,315)
Total	6,148,642	6,349,926
 Plant and Machinery		
Plant and Machinery – Opening Written Down Value	1,389,411	1,014,139
Plus: Acquisitions	710,203	538,968
Less: Depreciation	(220,526)	(163,697)
Total	1,879,088	1,389,410
 Equipment		
Equipment - Opening Written Down Value	172,080	212,663
Plus: Acquisitions	53,937	-
Less: Depreciation	(44,366)	(40,583)
Total	181,651	172,080
 Motor Vehicles		
Motor Vehicles - Opening Written Down Value	475,680	513,838
Plus: Acquisitions	303,922	143,007
Less: Sold/Written Off	-	-
Less: Depreciation	(198,742)	(181,165)
Total	580,862	475,680
 Right of use Assets		
Right of use Asset - Opening Written Down Value	2,356,976	2,618,501
Plus: Additions	434,653	-
Less: Depreciation	(320,048)	(261,525)
Total	2,471,581	2,356,976
 Work in Progress		
Opening Balance	11,817	-
Additions	1,714,127	805,934
Capitalisation	(1,068,066)	(794,117)
Written off	-	-
Total	657,878	11,817
 TOTAL – All Non-Current Assets	58,632,333	64,686,037

TIWI ISLANDS REGIONAL COUNCIL
Notes to and forming part of the Financial Statements
for the year ended 30 June 2025

	2025 \$	2024 \$
9. Trade and Other Payables, Provisions & Borrowings		
a <u>Trade and Other Payables</u>		
Goods & Services	397,189	566,983
Employee Related liabilities	203,236	(93)
GST Payable	(3)	-
Total Trade and Other Payables	600,422	566,890
b <u>Other Current Liabilities</u>		
Bonds Held as Deposit	20,686	15,685
Christmas Saving Club	112,025	115,200
Other Current Liabilities	181,021	328
	313,731	131,213
c <u>Unearned Grant Liabilities</u>		
Grant Liabilities	2,283,894	5,111,778
Total Unexpended Grant Liability	2,283,894	5,111,778
d <u>Employee Benefits – Current</u>		
Annual Leave	474,675	522,102
Long Service Leave	199,715	170,060
Total Current Provisions	674,390	692,162
e <u>Employee Benefits – Non-Current</u>		
Long Service Leave	201,339	230,966
Total Non-Current Provisions	201,339	230,966
TOTAL PROVISIONS	875,729	923,128
f <u>Borrowings (Unsecured)</u>		
Current Borrowings	10,000	10,000
Non-Current Borrowings	590,001	600,001
TOTAL BORROWINGS	600,001	610,001

The Department of Territory Families, Housing and Communities (previously known as the Department of Local Government and Housing) provided the Council with an interest-free loan of \$1,000,000 to assist the Council to pay outstanding creditors and staff transferred to the Council from the old Tiwi Islands Local Government as part of the Council Amalgamation in July 2008. The Council made a total repayment of \$400,000 (out of which \$10,000 was repaid in 2025) towards the loan. The loan does not accrue interest and the Department has confirmed that the loan will not be called within the next 12 months.

TOTAL TRADE AND OTHER PAYABLES, PROVISIONS & BORROWINGS	4,673,777	7,343,010
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TIWI ISLANDS REGIONAL COUNCIL
Notes to and forming part of the Financial Statements
for the year ended 30 June 2025

	Note	2025 \$	2024 \$
10. Statement of Cash Flows			
a Reconciliation of Cash			
Cash on hand and at Bank		-	(1,510)
Cash Management Account		3,418,980	6,452,840
Balances as per Statement of Cash Flows		3,418,980	6,451,330
b Reconciliation of Change in Net Assets to Cash from Operating Activities			
Deficit for the year		(6,289,540)	(2,409,544)
Add/Less:			
Depreciation and Amortisation	4e	8,202,483	2,058,738
(Profit)/loss on Sale of Fixed Assets	3d	-	(70,766)
Add/Less:			
Change in Trade Creditors		33,533	(182,248)
Change in Employee Provisions		(47,399)	(13,038)
Change in Trade and Other Receivables		(356,459)	(3,330)
Change in Inventories		16,448	29
Change in Other Liabilities		188,518	-
Change in Prepayment		67,726	(75,785)
Change in Grants Liabilities		(2,767,707)	2,106,715
Net Cash generated (used in)/from operating activities		(952,397)	1,410,771
11. Commitments for Expenditure			
The Council has entered into contracts for future expenditure which are not provided in the financial statements:			
Not later than one year		1,451,629	1,135,592
		1,451,629	1,135,592

TIWI ISLANDS REGIONAL COUNCIL
Notes to and forming part of the Financial Statements
for the year ended 30 June 2025

	2025	2024
	\$	\$
12. Grants & Contributions with Conditions		
Grants and Contributions that were obtained on the condition that they be expended on specific purposes but which are not yet expended in accordance with those conditions, are as follows:		
Grant Liabilities from 19/20 Funding Year		
Upgrade Ranku Aerodrome	151,712	151,712
Refurbishments of Aerodrome Ablution Blocks	8,714	8,714
HMP - Fencing Program 11/12	50,469	50,469
19/20 Grant Liabilities	210,895	210,896
Grant Liabilities from 20/21 Funding Year		
Replacement of Lighting System at Bathurst	4,498	4,498
Second-Hand Grader - Regional	551	551
Upgrade Fencing at Bathurst Island	66,113	66,113
Upgrade Fencing at Snake Bay	30,313	30,313
Installation of Second Solar Powered Win	4,489	4,489
Purchase of Plant and Equipment for Pirlangimpi	294	294
Milikapiti Oval Upgrade	117,382	147,861
ABA Homelands Takapimilyi Project	93,878	93,878
R2R	-	1,716,675
Local Roads & Community Infrastructure	-	692,507
Homelands Extra Allowance	-	26,877
Building Capacity to Deliver Animal Management	13,500	11,114
SPG Purchase of Workshop Equipment	9,535	9,535
3 New Septic Tanks	23,831	23,831
Tree Removal Ranku	9,646	9,646
Community Benefit Fund – Bima Wear	-	15,216
Waste Natural Resource Management Grant	-	9,232
	374,030	2,862,630
Grant Liabilities from 21/22 Funding Year		
Inter-Island Car & Ferry Passenger Dingy Service	-	33,176
Milikapiti Water	39,233	201,135
Bury water lines from water source to Paru	31,393	31,393
	70,626	265,704
Grant Liabilities from 22/23 Funding Year		
IPG - Feasibility Study - Paru Barge Landing Upgrades	5,445	5,445
HHIP - Paru Project	-	103,741
	5,445	109,186

TIWI ISLANDS REGIONAL COUNCIL
Notes to and forming part of the Financial Statements
for the year ended 30 June 2025

	2025	2024
	\$	\$
12. Grants & Contributions with Conditions		
Grant Liabilities from 23/24 Funding Year		
NAIDOC Week	5,171	10,065
Wurrumiyanga Women's Safe House Parenting workshops	3,500	5,000
Milikapiti Mural AAI 289	-	2,000
Indigenous Broadcasting Program	47,870	16,402
Public Library Funding 2023-2028	37,835	42,607
Emergency Ranku Genset Replacement	3,685	3,685
HHIP - Paru Stage 2	95,078	161,971
SPG IPG -Critical Upgrades - Staff Housing	201,848	250,000
SPG IPG - Replacement of Essential Plant & Equipment	-	109,373
Community Solar - Paru Project	186,137	247,912
Milikapiti Water Park - NIAA	192,601	389,348
SPG IPG - Milikapiti Burial Grounds	50,000	50,000
ABA - Wurrumiyanga Multi-Purpose Hall Upgrade	280,253	375,000
	1,103,976	1,663,363
Grant Liabilities from 24/25 Funding Year		
R2R - (2025- 2029)	266,311	-
Sustainable Waste Oil Management	31,478	-
HHIP - NT Wide Initiatives Program	50,000	-
HHIP Paru Land Clearing for Solar System	47,500	-
Homelands Housing Municipal and Essential Services	76,039	-
Waste Natural Resource Management Grant	47,594	-
	518,922	-
Total Grant Liabilities	2,283,894	5,111,778

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	2025	2024
	\$	\$
13. Lease Liabilities		
Current	289,276	240,493
Total Current Lease Liabilities	289,276	240,493
Non-Current	2,442,278	2,346,057
Total Non-Current Lease Liabilities	2,442,278	2,346,057

14. Financial Risk Management

The main risks the Council is exposed to through its financial instruments are liquidity risk, credit risk, market risk and interest rate risk.

Liquidity Risk

Liquidity risk is the risk that the Council will not be able to meet its obligations as and when they fall due. The Council manages its liquidity risk by monitoring cash flows and also through its budget management process. Due to the nature of its business, the Council is able to estimate its income and cash flows based on grant funding timeframes.

Credit Risk

Credit risk is the risk of financial loss to the Council if a customer or counterparty to a financial instrument fails to meet its contractual obligations. Exposure to credit risk is monitored by management on an ongoing basis. The maximum exposure to credit risk, excluding the value of any collateral or other security, is limited to the total carrying value of financial assets, net of any provisions for impairment of those assets, as disclosed in the balance sheet and notes to the financial statements.

The Council does not have any material credit risk exposure to any single debtor or group of debtors under financial instruments entered into by the Council. The majority of the Council's debtors are government owned and funded entities and credit risk of Council is low.

Market Risk

Market risk is the risk that changes in market prices, such as interest rates and equity prices will affect the Council's income or the value of its holdings of financial instruments. Exposure to market risk is closely monitored by the Council. The Council does not have any material market risk.

Interest rate risk

Interest rate risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in interest rates. The Council manages its interest rate risk by maintaining floating rate cash and floating rate debt.

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14. Financial Risk Management (continued)

Sensitivity analysis

At balance date, the Council had the following financial assets exposed to variable interest rate risk:

	2025	2024
	\$	\$
Financial Assets		
Cash at bank	3,418,980	6,451,330
	3,418,980	6,451,330

At balance sheet date the Council has not entered into any loans or other financial commitments that present exposure to interest rate risk. Credit cards are the only short term financial instrument used by the Council and balances are cleared at month end. The table below details the interest rate sensitivity analysis of the Council at balance date, holding all other variables constant. A 100 basis point change is deemed to be possible change and is used when reporting interest rate risk.

	Change in Variable	Effect on Profit or Loss 2025 \$	Effect on Equity 2025 \$	Effect on Profit or Loss 2024 \$	Effect on Equity 2024 \$
Financial Assets					
Cash and Cash Equivalents	1%	34,190	34,190	64,513	64,513
	(1)%	(34,190)	(34,190)	(64,513)	(64,513)

14b. Net fair values of financial assets and liabilities

Cash and cash Equivalents:

The carrying amounts of cash and cash equivalents approximate their fair value due to its short term to maturity nature.

Loans and receivables and Trade and other payables:

Their carrying amounts approximate their fair value due to its short term to maturity nature.

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14c. Financial Instruments Composition and Maturity Analysis

The table below reflects the undiscounted contractual settlement terms for the financial instruments of a fixed period of maturity, as well as management's expectation of the settlement period for the financial instruments.

Financial Instruments	Within 1 year		2 to 5 years		More than 5 years		Total Carrying amount	
	2025	2024	2025	2024	2025	2024	2025	2024
	\$	\$	\$	\$	\$	\$	\$	\$
Financial Assets - cash flows realisable								
Cash on Hand	3,418,980	6,451,330	-	-	-	-	3,418,980	6,451,330
Trade and other receivables	741,107	386,225	-	-	-	-	741,107	386,225
Total	4,160,087	6,837,555	-	-	-	-	4,160,087	6,837,555
Financial Liabilities due for payment								
Trade and other payables	397,189	566,983	-	-	-	-	397,190	566,983
Lease Liabilities	289,276	240,493	1,171,269	961,972	1,271,008	1,384,085	2,731,553	2,586,550
Borrowings	10,000	10,000	40,000	40,000	550,001	560,001	600,001	610,001
Other Current Liabilities	313,731	131,213	-	-	-	-	313,731	131,213
Total	1,010,196	948,689	1,211,269	1,001,972	1,821,009	1,944,086	4,042,475	3,894,747

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15. Fair Value Measurement

In accordance with AASB 13, the fair value of financial assets and liabilities and non-financial assets which are measured at fair value on a recurring or non-recurring basis and those assets and liabilities not measured at fair value but for which fair value is disclosed in accordance with other relevant standards, are categorised into 3 levels based on the significance of inputs used to measure the fair value. The fair value hierarchy has the following levels:

- a) Level 1: quoted prices (unadjusted) in active markets for identical assets or liabilities that an entity can access at the measurement date;
- b) Level 2: inputs other than quoted prices included within Level 1 that are observable for the asset or liability, either directly (i.e., as prices) or indirectly (i.e., derived from prices); and
- c) Level 3: inputs for the asset or liability that are not based on observable market data (unobservable data).

The level within which the asset or liability is classified is determined based on the lowest level of significant input to the fair value measurement.

For purposes of determining the market value at Level 1, a market is regarded as active if quoted prices are readily and regularly available from an exchange, dealer, broker, industry group, pricing service, or regulatory agency, and those prices represent actual and regularly occurring market transactions on an arm's length basis.

(a) Financial Assets and Liabilities

The Council has no financial assets and liabilities measured at fair value as at 30 June 2025.

(b) Non-Financial Assets

	<u>Level 1</u>	<u>Level 2</u>	<u>Level 3</u>	<u>Total</u>
30 June 2025				
Buildings & Infrastructure			52,861,273	52,861,273
30 June 2024				
Buildings & Infrastructure			60,280,075	60,280,075

Buildings and infrastructure

The fair values of the Buildings and Infrastructure are estimated using a replacement cost approach whereby the cost is estimated to replace a property when the property is lost or destroyed. The replacement, in the case of a building, is the rebuilding cost thereof, or in the case of property other than a building, the replacement thereof by similar property in either case in a condition equal to, but not better or more extensive than its condition when new. Where property is damaged: the repair of the damage and restoration of the damaged portion of the property to a condition substantially the same as, but not better or more extensive than its condition when new.

The Council had undertaken a revaluation of its Buildings and Infrastructure as at 30 June 2023. The valuation was performed by Jones Lang LaSelle Advisory (JLL) in line with the replacement/reinstatement cost method as defined by the *Australian Property Institute (API)* and the *Australian Accounting Standards* and has been recorded in 2023 financial year.

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16. Reserves

Asset Revaluation Reserve

The asset revaluation reserve is used to record increments and decrements arising from changes in fair value of non-current assets.

Asset Replacement Reserve

This reserve holds funding for renewal, replacement or upgrading of existing assets and/or the establishment of new assets in line with the Council's asset management plans.

The movements of the reserves for the year ended 30 June 2025 are as follows:

	1 July 2024	Net Increments (Decrements)	Transfers, Impairments	30 June 2025
	\$	\$	\$	\$
Asset Revaluation Reserve				
Prescribed Buildings	47,686,654	-	(5,896,276)	41,790,378
Prescribed Infrastructure	6,723,044	-	(1,522,526)	5,200,518
Total Asset Revaluation Reserve	54,409,698	-	(7,418,802)	46,990,896
	1 July 2024	Net Increments (Decrements)	Transfers, Impairments	30 June 2025
	\$	\$	\$	\$
Other Reserve				
Asset Replacement Reserve	50,000	-	-	50,000
Total Other Reserve	50,000	-	-	50,000

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17. Related Party Transactions

- The related parties of the Council include: the key management personnel because they have authority and responsibility for planning, directing and controlling the activities of the Council directly;
- spouses, children and dependants who are close family members of the key management personnel; and
- Any entities controlled or jointly controlled by key management personnel's or controlled or jointly controlled by their close family members.

Key Management Personnel

Key management personnel of the Council are those persons having authority and responsibility for planning, directing and controlling the activities of Council. These include the Councillors, Chief Executive Officer and General Managers of Directorates as listed below.

a Key Management Personnel

Names of persons holding the position of key management personnel at the Council during the financial year are:

Councillors

Mayor Lynette De Santis

Dy. Mayor Leslie Tungatulum

Jennifer Clancy

Francis Xavier Kurrupuwu

(Ceased 19/03/2025)

Stanley Tipiloura

Luke Tipuamantumirri

Lynette Jane De Santis

Pius Tipungwuti

Joseph Gideon Pangiraminni

Therese Bourke

Deanne Rioli

John Ross Pilakui

CEO

Gina McPharlin

Bill Toy (Acting CEO)

(From 30 June 2025)

CFO

Jayesh Vasandani

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17. Related Party Transactions (continued)

b Remuneration of Key Management Personnel

The aggregate compensation made to key management personnel and other members of key management personnel in the financial year is set out below:

	2025	2024
	\$	\$
Short term employee benefits	958,821	764,968
Post-employment benefits	68,764	56,806
Termination benefits	3,613	-
	1,031,198	821,774

Local Government Act 2019 regulation 13 requires a separate line for total remuneration provided to each CEO for the financial year. The total remuneration provided to the CEO's are set out below:

	Short-term benefits		Post-employment benefits		Termination benefits		Total	
	2025	2024	2025	2024	2025	2024	2025	2024
	\$	\$	\$	\$	\$	\$	\$	\$
Gina McPharlin	267,218	243,877	27,706	25,884	-	-	294,924	269,761
Bill Toy	923	-	106	-	-	-	1,029	-
Total	268,141	243,877	27,812	25,884	-	-	295,953	269,761

- c** No retirement benefits have been made by the Council to Key Management Personnel.
- d** No loans have been made, guaranteed or secured by the Council to Key Management Personnel during the reporting year 2024/2025.
- e** No transactions other than remuneration payment or reimbursement of approved expenses were entered into by the Council with Key Management Personnel, or Related Parties of such Key Management Personnel during the reporting year 2024/2025.

During the year, the Council incurred expenditure with following entities under normal terms and Conditions. The Councillors hold executive positions and/or Directorships in these organisations:

	2025	2024
	\$	\$
Tiwi Enterprise	7,830	82,919
Tiwi Partners	3,647,986	-
Milikapiti Store	7,484	9,106
Pirlangimpi Progress Association	10,245	4,845
Tiwi Land Council	58,814	3,703
Tiwi Island Training & Employment	360	-
Jilamara Art	310	-
Milikapiti Sport Club	1,250	4,300
	3,734,279	104,873

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18. Contingent Assets and Contingent Liabilities

Contingent Liabilities

Under the terms and conditions of the Constitution of CouncilBiz, the Council and other members have guaranteed the debts and liabilities of CouncilBiz. As at 30 June 2025, the amount of the obligation cannot be measured with sufficient reliability, and has not been recognised in the accounts.

Rehabilitation of Landfill Sites

The Council operates a land fill site at Tiwi Islands giving rise to an obligation to rehabilitate the site in the future. The Council at this stage is unable to quantify the amount to rehabilitate the site as the liability cannot be reliably estimated.

Other Contingent Liabilities

The Council is involved from time to time in various claims incidental to the ordinary course of business. It is not practical to estimate the potential liability at this stage.

The Council believes that it is appropriately covered for claims through its insurance coverage and does not expect any material liabilities to eventuate.

	2025	2024
	\$	\$
19. Auditor's Remuneration		
Amounts received or due and receivable by the auditors of Tiwi Islands Regional Council		
- Audit Services	52,390	54,156
- Other Assurance Services	-	23,437
- Assistance in the financial statements preparation	19,800	19,800
Total Remuneration	72,190	97,393

20. Events after Reporting Period

No matters or circumstances have arisen since the end of the financial year which significantly affected or may affect the operations of the Council, the results of those operations, or the state of affairs of the Council in future financial years.